

# THE UNITED REPUBLIC OF TANZANIA PRESIDENT'S OFFICE - STATE HOUSE

# NATIONAL ANTI- CORRUPTION STRATEGY AND ACTION PLAN PHASE FOUR (NACSAP IV) 2023-2030

President's Office State House Dodoma, Tanzania

OCTOBER 2023

# TABLE OF CONTENTS

| TADIEOE        | CONTENTS   | TT |
|----------------|--|----|
|                |  |    |
|                | ABLES  |    |
| LIST OF FI     | IGURES   | IV |
| ACRONYN        | MS AND ABBREVIATIONS   | V  |
| FOREWOR        | RD   | X  |
| CH A PTER      | ONE  | 1  |
|                |  |    |
| INTRODU        | CTION AND BACKGROUND   |    |
| 1.1            | ANTI-CORRUPTION INITIATIVES IN TANZANIA  |    |
| 1.2            | STATE OF CORRUPTION IN TANZANIA  |    |
| 1.3            | DEVELOPMENT OF NACSAP IV   | 6  |
| 1.4            | PURPOSE OF THE STRATEGY  | 7  |
| CHAPTER        | TWO  | 8  |
| SITUATIO       | NAL ANALYSIS   | 8  |
|                | Introduction   |    |
| 2.1<br>2.2     | PERFORMANCE REVIEW OF NATIONAL, REGIONAL AND INTERNATIONAL EFFORTS ON  |    |
|                | PREVIOUS INTERNATIONAL FRONT ON THE PROPERTY OF THE PROPERTY O |    |
| 2.2.1          | NACSAP III   |    |
| 2.2.1          | NACSAP III  National Governance and Anti-Corruption Survey   |    |
| 2.2.2          |  |    |
|                | Controller and Auditor General Reports   |    |
| 2.2.4<br>2.2.5 | Integrity Survey Report in Tanzania Public Service 2022  |    |
|                | 13   |    |
| 2.3            | POLITICAL COMMITMENT AND LEADERSHIP ON ANTI-CORRUPTION INITIATIVES   |    |
| 2.4            | NATIONAL PLANNING FRAMEWORKS   |    |
| 2.4.1          | Tanzania Development Vision 2025   |    |
| 2.4.2          | Five-Year Development Plans  |    |
| 2.4.3          | National Annual Budget Guideline   |    |
| 2.5            | LESSONS LEARNED FROM PREVIOUS EXPERIENCE   |    |
| 2.6            | WAY FORWARD  | 17 |
| CHAPTER        | THREE  | 18 |
| GOAL AN        | D STRATEGIC OBJECTIVES   | 18 |
| 3.1            | GOAL OF THE STRATEGY   | 18 |
| 3.2            | THEORY OF CHANGE   | 18 |
| 3.3            | STRATEGIC OBJECTIVES   |    |
| 3.4            | ENABLERS   |    |
| <b>3.4.1</b>   | Committed Leadership   | 25 |
| 3.4.2          | Conflict of Interest Avoidance   |    |
| 3.4.3          | Effective System for the Administration and Dispensation of Justice  |    |
| 3.4.4          | Effective Partnership and Synergies Among Key Stakeholders   |    |

| <b>3.4.6</b>     | Obligations to Conventions, Protocols and Treaties             | 27  |
|------------------|--|-----|
| 3.4.7            | Digitalization of Service Delivery by Enhancing the Use of ICT | 28  |
| CHAPTER          | FOUR   | 30  |
| MONITOR          | RING EVALUATION AND LEARNING                                   | 30  |
| 4.1              | Introduction   | 30  |
| 4.2              | THE MEL FRAMEWORK  | 30  |
| 4.3              | NACSAP IV MEL PLAN, ACTION PLANS AND REPORTING                 | 36  |
| 4.3.1            | Reporting Mechanisms   | 37  |
| CHAPTER          | FIVE   | 39  |
| INSTITUT         | IONAL ARRANGEMENTS AND RESPONSIBILITIES                        | 39  |
| 5.1              | Introduction   | 39  |
| 5.2              | NATIONAL LEVEL   | 39  |
| 5.2.1            | National Steering Committee                                    | 39  |
| 5.2.3            | Good Governance and Reforms Division                           | 41  |
| 5.2.4            | Implementation of Strategy at Institutional Level              |     |
| 5.3              | ROLES AND FUNCTIONS OF INSTITUTIONS                            | 45  |
| 5.3.1            | Ministries, Departments and Agencies (MDAs)                    | 45  |
| 5.3.2            | MDAs Playing the Role of Watchdog and Oversight                |     |
| 5.3.3            | MDAs Responsible for Regulating NSAs                           |     |
| 5.4              | REGIONAL AND LOCAL GOVERNMENT LEVELS                           |     |
| 5.4.1            | Regional Secretariats and Local Government Authorities         | 47  |
| 5.5              | NON-STATE ACTORS   | 51  |
| 5.5.1            | The Civil Society Organizations                                | 51  |
| 5.5.2            | Private Sector   | 52  |
| 5.5.3            | Political Parties  | 53  |
| 5.5.4            | The Media  | 54  |
| 5.5.5            | Development Partners   | 55  |
| CHAPTER          | SIX  | 56  |
| <b>6.1</b> INTRO | ODUCTION   | 56  |
| CHAPTER          | SEVEN  | 61  |
| NACSAP I         | V COMMUNICATION PLAN   | 61  |
| ANNEX I          | STRENGTH OPPORTUNITIES WEAKNESSES AND THREATS ANALYSIS         | 71  |
| ANNEX I          | I: NACSAP IV MONITORING, EVALUATION AND LEARNING PLAN          | 72  |
| ANNEY            | VI·NACSAP IV ACTION PLAN                                       | 100 |

# LIST OF TABLES

| TABLE 1:    | THE NACSAP IV RESULTS FRAMEWORK MATRIX | 32 |
|-------------|--|----|
|             | LIST OF FIGURES                        |    |
| FIGURE 1. N | JACSAP IV Result Chain                 | 29 |

#### **ACRONYMS AND ABBREVIATIONS**

APRM African Peer Review mechanism

AUCPCC African Union Convention on Prevention and

**Combating Corruption** 

BAKWATA Baraza Kuu la Waislamu Tanzania

BRELA Business Registration and Licensing Agency

CCM Chama Cha Mapinduzi

CCT Christian Council of Tanzania

CEO Chief Executive Officer

CHRGG Commission for Human Rights and Good

Governance

CoE Code of Ethics

Col Conflict of Interest

COVID-19 Corona Virus Disease 2019

CP Communication Plan

CPI Corruption Index Perception

CS Chief Secretary

CSC Client Service Charter

CSOs Civil Society Organizations

DAG Deputy Attorney General

DCC District Consultative Committee

DCs District Commissioner

DoEM Directorate of Ethics Management

DPG Development Partners' Group

DPP Director of Public Prosecution

DPs Development Partners

ECoC Ethical Code of Conduct

e-GA e-Government Authority

EITI Extractive Industry Transparency Initiative

ES Ethic Secretariat

ESRF Economic and Social Research Foundation

FBOs Faith-Based Organizations

FIU Financial Intelligence Unit

GCU Government Communication Unit

GDP Gross Domestic Product

GGRD Good Governance and Reforms Directorate

GoT Government of Tanzania

GPIS General Public Impact Survey

ICs Integrity Committees

ICT Information and Telecommunication

Technology

IEC Information Education and Communication

ISO International Organization for

Standardization

LGAs Local Government Authorities

MCDGWSG Ministry of Community Development,

Gender, Women and Special Groups

MCT Media Council of Tanzania

MDAs Ministries, Departments and Agencies

MEL Monitoring Evaluation and Learning

MIIT Ministry of Investment, Industry and Trade

MoHA Ministry of Home Affairs

MP Member of Parliament

NACSAP National Anti-Corruption Strategy and

**Action Plan** 

NAOT National Audit Office of Tanzania

NEC National Electoral Commission

NGACS National Governance and Anti-Corruption

Survey

NGO Non-Governmental Organization

NPS National Prosecution Service

NSAs Non-State Actors

NSC National Steering Committee

OAG Office of the Attorney General

OS Outcome Survey

PCCB Prevention and Combating of Corruption

Bureau

PCIAC Presidential Commission of Inquiry Against

Corruption

PCS Public Service Commission

PCTS Public Complaints Tracking System

PO-PSMGG Presidents Office-Public Service Management

And Good Governance

PO-RALG President's Office-Regional Administration

And Local Government

POSH President Office-State House

PPRA Public Procurement Regulatory Authority

PPRs Public Procurement Reports

PS-POSH Permanent Secretary-President Office State

House

RAS Regional Administrative Secretary

RCC Regional Consultative Committee

RS Regional Secretariat

SADC Southern African Development Community

TANGO Tanzania Association of Non-Governmental

Organization

TANU Tanganyika African National Union

TDV Tanzania Development Vision

TEC Tanzania Episcopal Conference

THDR Tanzania Human Development Report

TI Transparency International

TNBC Tanzania National Business Council

ToC Theory of Change

ToT Training of Trainers

TPSF Tanzania Private Sector Foundation

TRA Tanzania Revenue Authority

UN United Nations

UNCAC United Nations Convention Against

Corruption

UNDP United Nations Development Programme

WE Ward Executive

WOIs Watchdog and Oversight Institutions

#### **FOREWORD**

For more than six decades, the Government of Tanzania has been designing and implementing various policies, strategies, plans and projects to bring about political, economic and social development. Also, in improving the provision of services to the public, the Government has made various reforms including the development and implementation of the National Anti-Corruption Strategy and Action Plan-(NACSAP) with the aim of increasing productivity and efficiency in service delivery. Furthermore, in recognizing adverse effects of corruption in undermining the prosperity of the Nation, the Government, since independence in 1961, has undertaken various initiatives to curb corruption that include the Arusha Declaration (1967); instituting Ahadi 10 za Mwana TANU (1971); Ratification of International and Regional Agreements and Protocols; incorporating fight against corruption in CCM (Ruling Party) Election Manifestos; National Development Vision and various Development Plans.

The National Anti-Corruption Strategy and Action Plan-(NACSAP) originates from the recommendations of the 1996 Presidential Commission of Inquiry Against Corruption (PCIAC), commonly known as "The Warioba Commission". So far, three phases of the Strategy have been implemented with different implementation objectives. Each Phase has focused on the challenges and opportunities of the previous phase both with an ultimate aim of reducing corruption by building and accountability strengthening systems of integrity, transparency in Public Institutions. In this Strategy, priority has been given in sectors prone to corruption including revenue collection, public procurement, recruitment processes in the

public service, community services such as health and education, administration of the justice system and land allocation.

Speaking to Members of Parliament in Dodoma on 22nd April, 2021, Her Excellency Dr. Samia Suluhu Hassan, the President of United Republic of Tanzania reiterated that the fight against cor``ruption would go on unabated. This statement connotes the commitment of the Government to continue its efforts against corruption including implementation of the 4th Phase of the Strategy (NACSAP IV).

Likewise, when receiving the report of the Controller and Auditor General of Government Accounts and the Performance Report of the PCCB in March, 2021 Her Excellency, President of the United Republic of Tanzania instructed on the wide participation of stakeholders in the preparation implementation of the Strategy. These instructions were considered in the development of the NACSAP IV by collecting incorporating different stakeholders' opinions and corruption which included the need to combat grand corruption; presence of adequate budget for implementing the Strategy; effective Strategic Coordination Committees; curbing corruption in political elections; promoting public morals; emphasize on monitoring, evaluation, and learning; and promoting positive changes in perceptions and mindsets of all stakeholders including the public.

Implementation of the NACSAP IV is centered on the wide participation of stakeholders in the fight against acts of corruption, and puts emphasis on recognizing contemporary corruption dynamics, promoting integrity and sustaining achievements made in the implementation of the previous phases of the NACSAP.

NACSAP IV is in compliant with the objectives set in National Development Frameworks such as the Tanzania Development Vision 2025, and the Five-Year Development Plans, Election Manifestos and Regional and International Agreements. Along with other considerations, the overall goal of the NACSAP IV is to build a prosperous society with robust systems of integrity promotion and zero tolerance to corruption.

In order to attain the above goal, NACSAP IV puts emphasis on creating an environment of zero tolerance to corruption; for frameworks promoting establishing integrity and enhancing good governance; having an effective and responsible Government; strengthening the use of ICT and WOIs Institutions; and involvement of Non-State Actors in promoting integrity and efforts against corruption.

Thus, the Government's mission through the NACSAP IV is to ensure that all stakeholders participate with high spirit in its implementation in order to achieve the expected goals.

George Boniface Simbachawene (MP)

Albus.

Minister of State, President's Office

(Public Service Management and Good Governance)

#### **PREFACE**

The National Anti-Corruption Strategy and Action Plan Phase IV (2023-2030) is a strategic document that confirms continuance of efforts by the Government of Tanzania to combat corruption, which is an obstacle in building the prosperity of the Nation.

The previous phases of the NACSAP aimed at strengthening institutional procedures and processes in preventing and combating corruption. Implementation of Phase I (2001-2005) and Phase II (2008-2011) were carried out in line with different public sector reform programmes aimed at having an efficient, responsive and effective public sector. NACSAP III (2017-2022) established a more inclusive approach by involving Non-State Actors in the fight against corruption. This framework was one of the major achievements, of which, the NACSAP IV (2023-2030) has set a clear strategic objective for enhancing participation of Non-State Actors in preventing and combating corruption.

Preparation of the NACSAP IV began in 2021 by conducting an evaluation of the NACSAP III which identified successes and challenges that were used as lessons in the preparation of the new Strategy. Also, NACSAP IV has taken into account stakeholders' opinions and dynamics of corruption as experienced during implementation of the previous phases. It has therefore set an effective monitoring, evaluation and learning frameworks to track progress. Development of NACSAP IV is one of the steps towards supporting efforts and realising the Nation's goal of combating corruption.

In order to attain the aforementioned overall goal, this Strategy has set key strategic objectives for its implementation which includes; Empowered society to participate in anti-corruption initiatives and promoting integrity; Enhanced accountability and transparency in State and NSAs' institutions; Enhanced ICT-based systems in State and NSAs' service delivery; Strengthen WOIs in upholding integrity and undertaking anti-corruption initiatives; Actively engage Non-State Actors in promoting integrity and supporting anti-corruption initiatives; and Strengthened integrity and corruption-free political electoral process management.

It is the Government's expectation that management, coordination and implementation of this Strategy as instructed in the NACSAP IV (2023 - 2030) Implementation Document will be effectively and properly considered.

Dr. Moses Mpogole Kusiluka

The Chief Secretary

# CHAPTER ONE INTRODUCTION AND BACKGROUND

# 1.1 Anti-Corruption Initiatives in Tanzania

The Government of Tanzania (GOT) has all along recognised corruption as a serious scourge that challenges its efforts towards socio-economic development, and the goal of poverty reduction. The recognition of the seriousness of this vice is evidenced by one of pre-independence statement by TANU1 that "Rushwa ni adui wa haki, sitatoa wala kupokea rushwa" which translates into "corruption is an enemy to justice, I will not offer or take bribe." The statement connotes that, corruption violates the rights and freedoms of individuals to get basic services from public service providers. Corrupt public officials distort the required equitable distribution of goods and services to citizens, and instead, they offer preferential treatment to those who can provide bribe. Corruption hinders the effective development of political, economic, and social systems in a country as it promotes patron-client networks which are regarded as hallmark of a badly governed State. Corruption in political processes undermines democracy, corruption causes a costly diversion of resources from their proper use; it is a major threat to political and civic rights; distorts competition as well as a driving force for gross inefficiencies in both the State and Non-State Actors (NSA) sectors. Corruption has far-reaching

<sup>&</sup>lt;sup>1</sup> Tanganyika African National Union (TANU).

<sup>&</sup>lt;sup>2</sup>Failure to effectively curb corruption has been the main cause of breakdown of law and order leading to civil disobedience and chaos in some countries.

consequences to a country's human resource as it rewards mediocrity to the disappointment of excellence. Inequity in the distribution of national resources and irregular access to public services leads to frustration and apathy among citizens, thus weakening the fabric that binds members of the society<sup>2</sup>. Endemic corruption puts the legitimacy of a government into question as well.

Corruption is a global phenomenon, in many developing countries, it is fuelled by, among others, widespread poverty, ignorance, and declining moral uprightness. The situation is exacerbated by the lack of strong civil societies to rebuke and oppose corrupt leaders, thus allowing the culture of corruption to be carried over from one generation to another, as well as spreading from one sector to another. Developed countries have the same challenge but have in place better and stronger mechanisms to address or mitigate the triggers of corruption. Unlike developing countries, developed countries have advanced capacity to deliver public services which alleviates the need for preferential treatments that can only be given if a service provider is bribed.

The most notable and deliberate institutionalised effort to address corruption challenges is traced back from the 1996 Presidential Commission of Inquiry Against Corruption (PCIAC), commonly known as "The Warioba Commission". It undertook the assessment of the country's corruption status

and prepared a report that recommended systematic measures to address the situation, amongst which include formulation of Anti-Corruption Strategies and Action (NACSAPs). The report identified critical areas for quick intervention which included public procurement, employment, revenue collection, administration of justice system and land allocation. In response to these recommendations, the country developed and implemented three phases of NACSAPs in continuation of the government's efforts to provide a policy framework to address corruption and governance issues. The NACSAPs have so far been implemented in three phases: Phase I: 2001 – 2005, Phase II: 2006 – 2011, Phase III: 2017 – 2022. The focus of the Strategies has been to build systems of integrity, accountability, and transparency in public and non-state actors; for improving service delivery at the level of Ministries, Departments, and Agencies (MDAs) and within Local Government Authorities (LGAs). The three phases NACSAPs have focused on the following, among others: (a) rule of law: strive and restore confidence in the judiciary and law enforcement agencies (b) financial discipline: increase revenue collection and reduction of mismanagement of resources (c) public procurement: to ensure transparency and compliance of procurement procedures (d) public awareness: enhance public awareness on the issues of anti-corruption and good governance (e) public service: instil a sense responsibility and accountability to public officers, and (f) media: enhance the use of media in reporting and exposing corrupt individuals and transactions.

The emphasis of the NACSAPs has been on the zero-tolerance policy against corruption; promoting effective governance, proactive and pro-business government, good corporate governance and making effective and profitable public investment in state owned enterprises.

# 1.2 State of Corruption in Tanzania

ranking International indicated the Transparency in report showed that Corruption (TI) 2021 **International** Perception Index (CPI) for Tanzania slightly improved and removed from the list therefore of most corruption/bribery countries in the global rankings. Likewise, the Afrobarometer's round 8 survey conducted in 2021 indicated that corruption levels had decreased in Tanzania.

On the other hand, National Governance and Corruption Survey (NGACS) carried out in 2020 identified the state and dynamics of corruption in Tanzania using several variables including: understanding of corruption, perception of corruption as a vice in society, most corrupt institutions, level and trend of corruption, personal experience in taking and receiving bribes, drivers and initiators of corruption, areas of institutional performance and new corruption patterns and dynamics. The survey indicated that there were improvements in reducing corruption among public institutions compared to the last ten years. The success identified by the survey was

attributed by the law enforcement, introduction of e-Government especially automation of many business processes, among others.

However, citizens considered corruption as a major societal problem, manifested by a widespread practice by public servants demanding unofficial payment in exchange for services. The study identified traces of corruption in sectors including social services delivery, administration of justice, revenue collection, and employment processes. Among the reasons for persistence in corruption were low level of awareness on the rights of the public to access services, low civic competence, a culture of impunity in contravening rules and regulations, and the soft or lenient sanctions against corruption offenders.

It is also indicated that there are emerging new patterns of corruption related to among others, the use of mobile money transfers, extortion through faked charges, and nepotism in State and NSAs' employment.

In addition to NGACS, the results of 2022 Tanzania Public Service Integrity Survey indicated that despite the knowledge on code of ethics, there is a slight improvement in ethical behaviours among public servants.

International and regional ranking institutions show an improvement in position that Tanzania stands among its peers in recent years with respect to corruption status assessments.

Similarly, integrity level has improved in public service and a level of corruption is reported to have been reduced according to national studies. Furthermore, NACSAP III evaluation results concluded that despite success documented in different areas, there was still a need to continue with a follow-up framework to carry on some of the achievements made, continue addressing some of the unfulfilled targets, and bring on board some new areas of focus.

# 1.3 Development of NACSAP IV

In 2021 the Government conducted an evaluation to assess the performance of NACSAP III against the indicators and targets set out in results framework and highlighted the key achievements, challenges and lesson learned in implementing it regarding the emphasize on the zero-tolerance policy against corruption, promoting effective governance, pro-active and pro-business government, good corporate governance and making effective and profitable public investment in state owned enterprises. From the results of the aforestated evaluation, the NACSAP IV is developed basing on the best practices, challenges, gaps and lessons learnt from the implementation of NACSAP III as well as new and emerging global, regional and national evidence towards achieving the implementation of NACSAP IV.

The approach adopted in preparing this Strategy combined information from desk work and stakeholders' consultations. Official documents and other literature were used, and the information obtained from desk work was complemented by

stakeholders' views on current situation and required interventions to continue building an ethically upright society.

The broad stakeholders' consultation brought on board the executive, judiciary, technocrats, office of the parliament, politicians, civil society organizations, private sector, faith-based organizations, media, youth and women, academia, and development partners. Stakeholders' consultations focused on service delivery improvement, enforcement of anti-corruption measures, contribution of integrity, broad stakeholders' engagement, and political contribution.

Furthermore, findings from stakeholders' views and literature reviews were organized to produce priority areas to be addressed in NACSAP IV. The priority areas include; having a society empowered with civic education; accountable and transparent state and NSAs' service providers; adoption of ICT in service delivery; strengthened WOIs; active NSAs in anti-corruption initiatives; and sound political leadership.

# **1.4** Purpose of the Strategy

This Strategy will serve as a national framework for guiding networked efforts of players in dealing with contemporary corruption dynamics and sustain achievements made in the implementation of previous NACSAPs to build a society with integrity and upholding zero tolerance to corruption.

# CHAPTER TWO SITUATIONAL ANALYSIS

#### 2.1 Introduction

A corrupt practice is the offering, giving, receiving, or soliciting, directly or indirectly, anything of value to improperly influence the actions of another party. In one way or the other, corruption is slightly related to fraud which in practice is any act or omission, including a misrepresentation that knowingly or recklessly misleads, or attempts to mislead, a party to obtain a financial or other benefit or to avoid an obligation. Therefore, both corruption and fraud affect economic development of the country, and, these two are the major obstacles to poverty alleviation and development.

Anti-corruption initiatives have a long history as demonstrated by different initiatives undertaken by Government. This chapter demonstrates the current situation in anti-corruption initiatives and how regional and international efforts have complemented the country's efforts. Key internal and external factors affecting the corruption and Governance landscape in the country are presented in Annex I. This chapter also presents lessons learnt from past efforts and the recommendations of key issues that this Strategy should embrace.

# 2.2 Performance Review of National, Regional and International Efforts on Anti-Corruption Initiatives

#### 2.2.1 NACSAP III

NACSAP III (2017-2022) addressed the fundamental issues that had persisted and remained unresolved in the first two phases of NACSAPs. It focused on building systems of integrity, accountability, and transparency in both State and NSA institutions, where the Government was expected to collaborate closely with stakeholders from all sectors of society, including private, religious and media. The Chief Secretary (CS) was an overall in-charge of the implementation of NACSAP III.

The Strategy pursued various specific objectives with different interventions, which resulted to varying degrees of successes and challenges. Among the remarkable achievements made during implementation of the Strategy are:

- (a) Strengthening the capacity of WOIs to effectively undertake their mandates in anti-corruption initiatives.
- (b) Strengthening existing and establishment of new Integrity Committees among MDAs, Regional Secretariat (RS) and LGAs, which included capacity building.
- (c) Amendment of five legislations, which included: The Drugs Control and Enforcement (Amendments) Cap 95; The Political Parties (Amendments) 258; Cap. 258; The Written Laws Miscellaneous Amendments (No. 2; No. 3;

- no. 4; no. 5, No. 6, and No. 7), 2019; The Arbitration Act Cap.15; The Written Laws Miscellaneous Amendments (No. 1; No. 2; and No. 3), 2020; and Public Leadership Code of Ethics Act CAP 398.
- (d) Adopting eight new laws relating to improved governance and tackling corruption. They included e-Government Act No. 10 of 2019; The Drug Control and Enforcement Act, Cap. 95; The Legal Aid Act 2017; The Natural Wealth and Resources Contracts (Review and re-Negotiation of Unconscionable Terms) Act, No. 6 of 2017; and The Natural Wealth Resources (Permanent Sovereignty) Act No.5 of 2017; The Land Transport Regulatory Authority Act No. 3 of 2019; and the Medical, Dental and Allied Health Professionals Act No. 11 of 2017.
- (e) Adoption of e-Government service delivery model that led to, for example, (i) increased efficiency in land surveys and allocation of title deeds, eliminating previous problems related to double allocation of parcels of land; (ii) more than tripled revenue collection by the Tanzania Revenue Authority (TRA), thus increasing the ratio of tax revenue to GDP from 9.9 percent in 2010 to 11.2 by (iii) digitalization of registration 2021/2022; proceedings of court cases, which shortened the duration in final determination of court cases; (iv) enhanced business registration and licensing procedures; (v) import and export clearance; and, (vi) public procurement.

Despite the efforts made and success documented, the evaluation of NACSAP III indicated the following challenges (i) persistence of corruption (ii) inadequate resource allocation to MDAs, RS and LGAs that affected the performance of the Strategy (iii) minimal reach out to NSAs and, (iv) slowdown in training of MDAs staff due to COVID-19 outbreak.

# 2.2.2 National Governance and Anti-Corruption Survey

NGACS was undertaken in 2020 to assess the state and dynamics of corruption in Tanzania. The survey probed included understanding of corruption, variables that perception of corruption as a vice in society, most corrupt institutions, level and trend of corruption, personal experience in obtaining, soliciting and giving bribe, drivers and initiators of corruption, areas of institutional performance and new corruption patterns and dynamism. The revealed corruption drivers included disregard of laws, lack of awareness on people's civic rights, greed, and self-indulgence by perpetrators of corruption, unlawful fast-tracking of services, and leaders maintaining unrealistic lifestyles. In addition, the survey revealed the following:

- (a) Corruption was still a major societal vice that warranted special efforts to eliminate.
- (b) There is a misleading interpretation of corruption as mostly limited to demand for unofficial payment, bribes, and favors in exchange for public services.

- (c) Public institutions with elevated levels of interactions with citizens (land allocation, recruitment processes, administration of justice, health care, public procurement, higher education, revenue collection and natural resources utilization) were perceived to be most prone to corruption.
- (d) Institutions viewed to possess the highest level of integrity included the institutions responsible for defense.

# 2.2.3 Controller and Auditor General Reports

In most recent years, the proportion of public institutions receiving unqualified audited reports have been on the increase, signifying adherence to laid down policies, laws, and regulations on public resources management. This is an indication that government's effort to improve governance and adopting anti-corruption initiatives have been paying off. However, the annual audit reports show reoccurrence of areas that require more concerted efforts, especially on the need to strictly adhere to procurement procedures and properly accounting for disbursed funds for both development and recurrent expenditures.

### 2.2.4 Integrity Survey Report in Tanzania Public Service 2022

The Public Service Integrity Survey Report disclosed a rise of integrity behaviour in Tanzania public service by 9.8 percent as compared to the same survey conducted in 2014. The observed improvement of integrity in the public service was attributed to

multiple Government interventions that include adoption of e-government in various government service delivery. The survey recommended among others to continue with efforts of educating public servants on their roles of providing services to the expectations of stakeholders and citizens. Furthermore, it recommended that mass communication programmes aimed at making citizens well informed of their right to good public service are sustainably implemented. Overall, there will be a need to intensify trainings on mind-set change in public service ethics and enhance ethical culture to value public interest as opposed to personal interests.

# 2.2.5 Regional and International Conventions, Protocols, Treaties and Other Commitments

Tanzania is obliged to keep on improving transparency and accountability of leaders and institutions by complying with such the international commitments as Sustainable Development Goals (SDGs), which have made an explicit link corruption and peaceful, just, and inclusive between Measures taken include the development of societies. ratification of regional and international treaties and protocols aim at fighting corruption and promoting good governance. These include the United Nations Convention Against Corruption (UNCAC), adopted by the United Nations General Assembly in 2003 and came into force in 2005; UNDP's assistance to governments to strengthen anti-corruption institutions and systems, supporting the implementation of UNCAC, mitigating corruption risks in essential sectors, and strengthening collective actions of governments, civil society, and the private sector in fighting corruption. The country is an active participant to international conventions on preventing internationally organised crime related to money laundering, human trafficking and drugs/narcotics, and terrorism financing.

Tanzania is also a signatory to the African Union Convention on Preventing and Combating Corruption (AUCPCC) of 2003. Other relevant protocols being observed by the country are the SADC Protocol Against Corruption of 2001, the African Peer Review Mechanism (APRM); and Extractive Industry Transparency Initiative (EITI). It is therefore the Tanzania's aspiration to effectively enforce implementations of both regional and international and other related commitments to zero tolerance to corruption.

# 2.3 Political Commitment and Leadership on Anti-Corruption Initiatives

There is a consensus among political parties and their leaders on the need to have a corruption free society for a robust socioeconomic development as reflected in election manifestos and evidenced by speeches made in public gatherings. The rallying points include to (i) take brave steps in adopting a more stringent system for screening and getting political leaders; (ii) develop and adopt a common code of ethics for political party members; (iii) establish a national forum for political parties to deal with progress made in governance and tackling corruption; (iv) develop a set of criteria that leaders must satisfy in terms of experience and commitment to leadership positions; and (v) continue with interventions in dealing with errand leaders who violate the established code of conduct spearheaded by the National Electoral Commission, Registrar of Political Parties and Parliament.

# 2.4 National Planning Frameworks

### 2.4.1 Tanzania Development Vision 2025

One of the three main pillars of TDV 2025 envisages the country to build a system that promotes good governance, and its people adhere to the rule of law. Among the aspirations prescribed in the Vision is to have a society that (a) has desirable moral and cultural uprightness; (b) promotes strong adherence and respect for the rule of law; and (c) corruption-free. This pillar is critical to the performance of the other two pillars, namely, improved livelihoods of citizens and building a strong competitive industrial economy. Therefore, linkage of NACSAP to the attainment of national aspirations is paramount.

# 2.4.2 Five-Year Development Plans

The country has been implementing Five-Year Development Plans (FYDPs) as building blocks towards the attainment of TDV 2025 goals. The plans have therefore systematically aimed

at (a) increasing the number of qualified personnel in all fields as part of human capital development, thus improving the availability of services; (b) building infrastructure for the provision of social services such as water, medical care and education, and ensuring that they are well equipped; (c) expanding the network of productive infrastructural services for efficient supply of energy, water and telecommunication. ICT sector has allowed the digitalization of services as MDAs, RSs and LGAs moved to adopt e-Government services.

Therefore, the plans cover sectors whose development are directly and indirectly linked to NACSAP IV.

# 2.4.3 National Annual Budget Guideline

Matters of governance and addressing corruption practices are mainstreamed in the budgets of all public institutions and featured as Objective B in strategic plans, which spells that "implementation of national anti-corruption strategy enhanced and sustained." On that outcome, every institution should produce interventions and budget for implementation. The endeavour needs sustaining in all institutions and enforcement to be done by a robust Monitoring, Evaluation and Learning (MEL).

### 2.5 Lessons Learned from Previous Experience

The preparation of NACSAP IV was informed by lessons learned from the implementation of NACSAP III, which include:

- (a) Strengthening of Integrity Committees (ICs) was helpful in promoting good governance in public institutions.
- (b) Public sector reforms have contributed to the improvement of service delivery and governance at large.
- (c) Regular amendment of existing legislations and enacting new ones contributed to the success of anti-corruption initiatives.
- (d) Developing and effectively using new ICT-based systems in improving access to and quality of public service delivery.
- (e) Effective coordination of institutions implementing NACSAP III helped to achieve positive results with the support of robust results framework.

### 2.6 Way Forward

NACSAP IV will sustain previous achievements and addressing emerging challenges guided by strategic objectives comprehensively presented in the next chapter.

# CHAPTER THREE GOAL AND STRATEGIC OBJECTIVES

# 3.1 Goal of the Strategy

The overall goal of NACSAP IV is to have a prosperous society with robust systems of integrity promotion and zero tolerance to corruption.

# 3.2 Theory of Change

The ultimate change to be impacted by NACSAP IV is to build a prosperous society with robust systems of integrity and zero tolerance to corruption because of active citizens' engagement, including NSAs in anti-corruption drive, high levels **NACSAP** and accountability transparency among stakeholders, adoption of ICT-systems, strengthened WOIs and electoral management systems. This is possible through the influence of committed leadership at all levels in the country, delivery of sound legislation to the administration of justice, information sharing coupled by effective synergization, mutual partnership stakeholders, building among digitalization of State and NSAs service delivery. Among the key interventions that will be implemented during NACSAP IV include capacity building amongst implementers, awareness among citizens on anti-corruption initiatives, review of legal framework, and information sharing. Stakeholders shall avail adequate resources to enable the interventions to take place.

The thrust of NACSAP IV lies in two focus areas which are integrity promotion and improved service. The former shall positively cause corruption to diminish significantly and the later improve service delivery in all sectors to the level of reducing appetite for preferential treatment geared by corrupt transactions by service user. The Society empowerment; strengthening of accountability and transparency; use of ICT-based systems to reduce personal contacts; WOIs' enforcement capacity strengthening; scaling up active engagement of NSA; and effective political leadership commitment to corruption-free service delivery system will deliver the intended prosperous society characterized by high level of integrity and that will create the behavioural change of the society towards corruption.

# 3.3 Strategic Objectives

The overall goal of the strategy will be achieved after attaining the following strategic objectives:

- (a) Society empowered to participate in anti-corruption initiatives and promoting integrity.
- (b) Accountability and transparency enhanced in State and NSAs institutions.
- (c) WOIs strengthened in upholding integrity and undertaking anti-corruption initiatives.
- (d) ICT-based systems enhanced in State and NSAs' service delivery.
- (e) Non-State Actors actively engaged in promoting integrity and supporting anti-corruption initiatives.

(f) Integrity and corruption-free electoral process management strengthened.

The above-mentioned strategic objectives are elaborated below.

Strategic Objective One: Society Empowered to Participate in Anti-Corruption Initiatives and Promoting Integrity.

This will entail to develop citizens' and netzens' competence to demand for better services from providers and to enforce service providers' accountability and transparency while building a culture of integrity. There will also be deliberate efforts to create citizens awareness for understanding evils of corruption.

# Proposed Strategic Interventions

- (a) Prepare and conduct public awareness raising programmes on ethics and integrity.
- (b) Develop and design topical IEC material and messages.
- (c) Engage artists to play a role in promoting integrity and fight against corruption through their works of art.
- (d) Engage influential leaders (religious, political, traditional, etc.) to play a role in promoting integrity and fight against corruption through their platforms.
- (e) Prepare a guideline for stakeholders' engagement on anticorruption initiatives and promotion of integrity.
- (f) Prepare and conduct awareness programmes on citizens to demand for accountability and transparency of service providers.

- (g) Ensure integrity promotion and anti-corruption initiatives as a permanent agenda in all meetings from village to national level.
- (h) Establish "Citizens Against Corruption" Forum
- (i) Undertake Annual Anti-Corruption Forum

Strategic Objective Two: Accountability and Transparency enhanced in State and NSAs' Institutions.

Effective actions against corruption requires building the capacity of institutions that ensure and promote adherence to regulatory and disclosure requirements that are necessary for service users. Institutions' statutory organs should therefore adhere to stipulated calendar of meetings and reporting. Likewise, IC has proven to be an important organ in promoting ethical conduct of staff and effective implementation of anti-corruption initiatives within institutions.

# Proposed Strategic Interventions

- (a) Strengthen internal control systems.
- (b) Adopt electronic feedback mechanism.
- (c) Build capacity in use of electronic feedback mechanism.
- (d) Analyse data from electronic feedback mechanism.
- (e) Develop tools for information sharing.
- (f) Conduct designated studies on special issues of interest.
- (g) Facilitate forums for information sharing.
- (h) Train ICs and institutions' staff.
- (i) Establish Training of Trainers on the implementation of NACSAP IV.

(j) Prepare and conduct training programmes on citizens to demand for accountability and transparency of service providers.

Strategic Objective Three: Watchdog and Oversight Institutions strengthened in upholding integrity and undertaking anti-corruption initiatives.

WOIs engage in enforcement of adherence to legislations on anti-corruption and promoting integrity. Some of these include PCCB, National Prosecution Services (NPS), Office of the Attorney-General (OAG), President's Office Public Service Management and Good Governance (PO-PSMGG), Ethics Secretariat (ES), Commission for Human Rights and Good Governance (CHRGG), National Audit Office of Tanzania (NAOT), Public Procurement Regulatory Authority (PPRA), and the Financial Intelligence Unit (FIU). Their role in ensuring successful implementation of NACSAP IV will require adequate resources to undertake their respective mandates, which contextually include building their capacity in detection, prevention, deterrence, and asset-tracing and recovery.

Proposed Strategic Interventions

- (a) Increase resource mobilization for WOIs.
- (b) Conduct collaborative studies and research.
- (c) To oversee legal compliance on regular bases.
- (d) Conduct needs assessment of WOIs.
- (e) Tracing and asset recovery.
- (f) Review integrity and anti-corruption legislations.
- (g) Facilitate trainings of staff.

- (h) Establish infrastructure for improved performance of WOIs.
- (i) Facilitate information sharing among WOIs.
- (j) Prepare National Ethics Policy.

Strategic Objective Four: ICT-based systems enhanced in State and Non-State Actor's service delivery.

ICT-based systems in implementing interventions provide a more effective approach to stamping out corruption by avoiding unnecessary physical contacts with service providers. NACSAP IV will encourage service providers to embrace ICT applications in their operations and reach out broader range of the society. This will include designing, review, and fill the gaps of information management systems that are robust enough for information sharing and exchange.

# Proposed Strategic Interventions

- (a) Facilitate the design, review, and fill the gap of ICT applications for facilitating information sharing and exchange.
- (b) Business process re-engineering to reduce personal contacts in service delivery.
- (c) Facilitate orientation of service providers and clients on ICT applications.
- (d) Conduct survey on systems integration.
- (e) Facilitate systems support.
- (f) Facilitate establishment of One Stop Centres

Strategic Objective Five: Non-State Actors are actively engaged in promoting integrity and supporting anti-corruption initiatives.

NACSAP IV will use a participatory and holistic approach that include as many stakeholders as possible to buy in the merits of the strategy. This will make sure that key stakeholders are actively involved by having assigned roles to play; and making sure that all available tools, structures, and mechanisms are used in unison. The key stakeholders that government will bring on board include civil society organizations, media, private sector, religious organizations, and development partners.

# Proposed Strategic Interventions

- (a) Prepare and conduct meetings/workshops/seminars/dialogues with NSAs.
- (b) Conduct orientation to NSAs on the use of electronic feedback system.
- (c) Adopt electronic feedback system.
- (d) Develop guideline for training anti-corruption and integrity issues.
- (e) Conduct regular review of legal and regulatory framework to facilitate information sharing.

Strategic Objective Six: Integrity and corruption-free political electoral process management strengthened.

There is consensus on the need to strengthen political leadership and commitment to anti-corruption activities. This would involve making mandatory a special oath on zero tolerance by all political parties and their candidates, seal loopholes to prevent unethical and corrupt leaders from taking public office, and curb political corruption in election management systems.

# Proposed Strategic Interventions

- (a) Prepare and conduct civic education programmes on credible election process to the public.
- (b) Prepare and conduct voters' awareness campaign programmes on credible political election process.
- (c) Develop and legally enforce shared Code of Ethics (CoE) among political parties.
- (d) Facilitate political parties to sign to the CoE.
- (e) Develop ethics guidelines for parties' screening process.
- (f) Widening participation of political members in political parties' election process.
- (g) Undertake special studies on corruption in political electoral processes.
- (h) Undertake annual forums for political parties to deliberate on anti-corruption initiatives and integrity promotion in the country.

#### 3.4 Enablers

# 3.4.1 Committed Leadership

Significant reduction of corruption is attributed by the type and commitment of leadership in place. NACSAP IV envisages leadership as the major key factor for its success, leading by example with a firm hand and unwavering commitment in addressing corruption. To achieve this, a leader must be an outstandingly upright individual with clean records of integrity and ethical behaviour.

.

# 3.4.2 Conflict of Interest Avoidance

Conflict of interest (CoI) is among ethical problems that fuels corruption and affects socio-economic development. If CoI is not well addressed, may lead to a demoralised society and lowering public confidence to the government. CoI is universally perceived as an incubator for corruption and needs to be avoided. Failure to separate leadership and business is a fundamental aspect of CoI that can lead to corruption incidences.

# 3.4.3 Effective System for the Administration and Dispensation of Justice

NACSAP IV recognizes the importance of putting in place an effective legal and regulatory framework for dispensation of justice. In lieu of that, the system for administration and dispensation of justice is supposed to be corruption-free. As corruption tends to deliberately disregard the rules, the constitutional provisions guaranteeing the independence of the administrators of justice in the country underlines good prospects for anti-corruption initiatives.

# 3.4.4 Effective Partnership and Synergies Among Key Stakeholders

The implementation of NACSAP IV will pursue a holistic approach by assuring existence of effective partnership amongst the key stakeholders. The scope of partnership involves cooperation and collaboration with national, regional and international stakeholders from both State and NSAs' sectors.

# 3.4.5 A Thriving Economy and Availability of Adequate Resources

Implementation of NACSAP IV should accord high priority to building a thriving economy while ensuring availability of adequate resources for anti-corruption initiatives and cultivating a national culture of embracing good governance. The adequacy of resources in finances, human and technology are needed for successful implementation of the strategy.

# 3.4.6 Obligations to Conventions, Protocols and Treaties

The country prescribes to regional and international conventions, protocols and treaties guiding implementation of anti-corruption initiatives under NACSAP IV. Tanzania will continue ratifying, adopting, and domesticating regional and international agreements by considering their merits in supporting anti-corruption and integrity initatives.

# 3.4.7 Digitalization of Service Delivery by Enhancing the Use of ICT

Implementation of NACSAP III revealed that the use of ICT contributed to acceleration of public service delivery in collective actions of government, civil society, and the private anti-corruption initiatives. Wide use applications will be encouraged in service delivery, resulting to transparency, efficiency, effectiveness, equity, and more This will include accountability. interoperability and integration of business processes and systems within government and between State and NSAs' sector.

Figure 1: NACSAP IV Result Chain

| GOAL                         | Robust systems of integrity and zero tolerance to corruption  |  |  |  |  |  |  |  |
|------------------------------|---|--|--|--|--|--|--|--|
| INTERMEDI<br>ATE<br>OUTCOMES | Improved level of integrity and aversion to corruption.  Improved WOIs' performance on detection, prevention and deterrence  Improved quality of service delivery.  Legitimate and trusted election process.  |  |  |  |  |  |  |  |
| OUTCOMES                     | Society empowered to participate in anticorruption initiatives and promoting integrity.  Accountability and transparency promoted in public and private institutions  ICT-based systems enhanced in public and private sector's service delivery  ICT-based systems enhanced in public and private sector's service delivery  Watchdog and Oversight Institutions (WOIs) strengthened in upholding integrity and supporting anticorruption initiatives  Integrity and supporting anticorruption initiatives  Non-State Actors are actively engaged in undertaking anti-corruption initiatives  Non-State Actors are actively engaged in undertaking anti-corruption initiatives  Non-State Actors are actively engaged in undertaking integrity and supporting anti-corruption initiatives  |  |  |  |  |  |  |  |
| OUTPUTS                      | ⇒       Society capacitated on anti-corruption initiatives       ⇒       Rate of asset recovery increased         ⇒       Coordination Committees strengthened       ⇒       Increased level of detection and prevention         ⇒       Awareness on anti-corruption created       ⇒       Internal systems strengthened         ⇒       Adopted use of ICT-systems       ⇒       Level of integrity among people raised         ⇒       Code of conduct for political party members developed       ⇒       ⇒       Tools for implementation developed         ⇒       Legal and regulatory framework on anti-corruption initiatives reviewed       ⇒       Service delivery satisfaction level increased         ⇒       Institutions on fighting against corruption strengthened.       ⇒       Efficiency and effectiveness utilization of resource         ⇒       Key stakeholders engaged in implementation of NACSAP IV       ⇒       Value for Money obtained |  |  |  |  |  |  |  |
| ACTIVITIES                   | - Preparation of action plans - Developing manuals and guidelines - Formulation of coordination committee - Reviewing of laws and regulations - Conducting monitoring and evaluation - Regular update of websites - Awareness creation - Conduct training on ethics and integrity - Developing and designing IEC materials - Developing code of conduct for political party members - Developing systems for service delivery - Developing and reviewing client's service charter - Conduct training on ICs in public and private sectors - Conduct studies and research - Strengthen internal control systems - Prepare and disseminate Civic education  |  |  |  |  |  |  |  |
| INPUTS                       | Financial and Human Resources   |  |  |  |  |  |  |  |

# CHAPTER FOUR MONITORING EVALUATION AND LEARNING

#### 4.1 Introduction

Monitoring, Evaluation and Learning (MEL) framework is meant to ensure that there is a focussed implementation of NACSAP IV and deliver expected results. MEL framework is critical for enhancing transparency, strengthening decisionmaking, accountability and enables documentation of lessons learned from various stakeholders involved implementation of the strategy. The MEL is necessary in promoting and enhancing awareness and knowledge sharing. Monitoring will be a continuous process of data collection and processing to gauge performance and make remedial measures if at risk or off-track. Evaluation will be undertaken on regular basis and include ad-hoc studies, mid-term and assessment of the expected results emanating from strategy implementation. Learning implies continuous process of using information from monitoring and evaluation for undertaking remedial actions, creation of awareness messages for improved implementation modalities. It will also be used to inform future planning of interventions and policy decisions, see NACSAP IV communication plan in Annex I.

#### 4.2 The MEL Framework

The MEL framework will guide the implementation of NACSAP IV for the period 2023-2030. The framework will be

actualized through prepared and implemented annual plans in line with the stipulated targets. The cause-effect relationship as presented in the Theory of Change (ToC) will guide the planning process in relation to intended results in a hierarchical order to include strategic objectives, outcomes, outputs, and required interventions facilitated by inputs (**Table 4.1**). Indicators are consistently drawn based on the flow of results framework.

Table 4.1: The NACSAP IV Results Framework Matrix

| S/No. | Strategic<br>Objectives  | Outcome   | Outcome<br>Indicators  | Output Indicators  | Required Interventions  |
|-------|--|---|--|--|---|
| SO1.  | Society Empowered to Participate in Anti-Corruption Initiatives and Promoting Integrity. | <ul> <li>(i) Improved level         of integrity and         aversion to         corruption</li> <li>(ii) Improved         quality of service         provision.</li> </ul> | (i) Proportion of citizens subjected to corrupt transactions/ experiences. (ii) Citizens' perception on quality-of-service delivery. | <ul> <li>(i) Number of awareness sessions on ethics and integrity conducted.</li> <li>(ii) Number of complaints registered on services delivered.</li> <li>(iii) Number of Media forums on ethics and integrity conducted.</li> <li>(iv) Number of IEC material developed and disseminated.</li> <li>(v) Number of corruption cases reported.</li> <li>(vi) Number of administration malpractices and unethical actions reported.</li> </ul> | <ul> <li>(i) Prepare and conduct public awareness raising programmes on ethics and integrity.</li> <li>(ii) Develop and design topical IEC material and messages.</li> <li>(iii) Engage artists to play a role in promoting integrity and fight against corruption through their works of art.</li> <li>(iv) Engage influential leaders (religious, political, traditional, etc.) to play a role in promoting integrity and fight against corruption through their platforms.</li> <li>(v) Prepare a guideline for stakeholders' engagement on anti-corruption initiatives and promotion of integrity.</li> <li>(vi) Prepare and conduct awareness programmes on citizens to demand for accountability and transparency of service providers.</li> <li>(vii) Ensure integrity promotion and anti-corruption initiatives as a permanent agenda in all meetings from village to national level.</li> <li>(viii) Establish "Citizens Against Corruption" Forum</li> <li>(ix) Undertake Annual Anti-Corruption Forum</li> </ul> |

| S/No. | Strategic<br>Objectives   | Outcome  | Outcome<br>Indicators  | Output Indicators  | Required Interventions   |
|-------|---|--|--|--|--|
| SO2.  | Accountability and Transparency promoted in State and NSAs' Institutions.   | <ul> <li>(i) Improved service delivery.</li> <li>(ii) Enhanced efficiency in resource use.</li> <li>(iii) Enhanced adherence to legislation.</li> <li>(iv) Improved governance of institutions.</li> </ul> | (i) Citizens' perception on quality-of- service delivered. (ii) Audit opinion Proportions with effective Client Service Charter. | (i) Number of State and NSAs' institutions receiving unqualified audit reports.  (ii) Number of complaints on provided services. registered  (iii) Number of State and NSAs' institutions with effective tools for information sharing.  (iv) Number of State and NSAs institutions submitting statutory implementation reports.  (v) Number of State and NSAs' institutions with Special Management and | <ul> <li>(i) Strengthen internal control systems.</li> <li>(ii) Adopt electronic feedback mechanism.</li> <li>(iii) Build capacity in use of electronic feedback mechanism.</li> <li>(iv) Analyse data from electronic feedback mechanism.</li> <li>(v) Develop tools for information sharing.</li> <li>(vi) Conduct designated studies on special issues of interest.</li> <li>(vii) Facilitate forums for information sharing.</li> <li>(viii) Train ICs and institutions' staff.</li> <li>(ix) Establish Training of Trainers on the implementation of NACSAP IV.</li> <li>(x) Prepare and conduct training programmes on citizens to demand for accountability and transparency of service providers.</li> </ul> |
| SO3.  | Watchdog and Oversight Institutions strengthened in upholding integrity and undertaking anti- corruption initiatives. | <ul> <li>(i) Reduced corruption incidences in the country.</li> <li>(ii) Increased positive feedback from citizens on service delivery.</li> <li>(iii) Improved WOIs' performance on detection,</li> </ul> | (i) Corruption levels. (ii) Level of integrity in public services. (iii) Resource savings from improved WOIs' performance.       | (i) Number of corruption cases. (ii) Number of ethical misconduct cases. (iii) Resources saved. (iv) Number of ethics building systems inspected. (v) Number of legislations reviewed. (vi) Number of WOIs staff   | <ul> <li>(i) Increase resource mobilization for WOIs.</li> <li>(ii) Conduct studies and research.</li> <li>(iii) Conduct regular inspections.</li> <li>(iv) Conduct needs assessment of WOIs.</li> <li>(v) Tracing and asset recovery.</li> <li>(vi) Review integrity and anticorruption legislations.</li> <li>(vii) Facilitate trainings of staff.</li> <li>(viii) Establish infrastructure for improved performance of WOIs.</li> </ul>   |

| S/No. | Strategic<br>Objectives   | Outcome   | Outcome<br>Indicators  | Output Indicators   | Required Interventions   |
|-------|---|---|--|---|--|
|       |   | prevention, and deterrence.  (iv) Reduced loss of public resources.   | (iv) Value of assets<br>and resources<br>recovered.  | trained.  | <ul> <li>(ix) Facilitate information sharing among WOIs.</li> <li>(x) Prepare National Ethics Policy.</li> <li>(xi) Conduct needs assessment of WOIs.</li> <li>(xii) Facilitate information sharing among WOIs.</li> </ul>   |
| S4    | ICT-based<br>systems enhanced<br>in State and<br>NSAs' service<br>delivery.                             | <ul><li>(i) Efficient and effective service delivery.</li><li>(ii) Reduced personal contact and incidences of corruption.</li></ul>   | <ul><li>(i) Proportions of institutions with effective Client Service Charter.</li><li>(ii) Level of data integration.</li></ul> | <ul> <li>(i) Number of service delivery ICT application systems developed.</li> <li>(ii) Number of institutions with automated services.</li> <li>(iii) Number of information sharing platforms.</li> <li>(iv) within an institution</li> <li>(v) Number of public institutions adopted the use of e-procurement system.</li> <li>(vi) Number of ICT systems fully integrated.</li> </ul> | <ul> <li>(i) Facilitate the design, review, and fill the gap of ICT applications for facilitating information sharing and exchange.</li> <li>(ii) Business process re-engineering to reduce personal contacts in service delivery.</li> <li>(iii) Facilitate orientation of service providers and clients on ICT applications.</li> <li>(iv) Conduct survey on systems integration.</li> <li>(v) Facilitate systems support.</li> <li>(vi) Facilitate Establishment of One Stop Centres</li> </ul> |
| S5.   | Non-State Actors are actively engaged in promoting integrity and supporting anticorruption initiatives. | <ul> <li>(i) Improved level of integrity and aversion to corruption.</li> <li>(ii) Improved quality of service provision.</li> <li>(iii) Improved information sharing.</li> </ul> | (i) Level of integrity. (ii) Level of corruption. (iii) Level of customers' satisfaction.  | <ul> <li>(i) Number of engagement programmes with NSAs.</li> <li>(ii) Number of complaints on dissatisfaction on provided services.</li> <li>(iii) Number of complaints on unethical issues.</li> <li>(iv) Number of awareness programmes conducted by NSAs.</li> </ul>   | <ul> <li>(i) Prepare and conduct meetings/workshops/seminars/dial ogues with NSAs.</li> <li>(ii) Conduct orientation to NSAs on the use of electronic feedback system.</li> <li>(iii) Adopt electronic feedback system.</li> <li>(iv) Develop guideline for training anticorruption and integrity issues.</li> <li>(v) Conduct regular review of legal and regulatory framework to facilitate</li> </ul>   |

| S/No. | Strategic<br>Objectives  |  |  | Output Indicators  | Required Interventions   |
|-------|--|--|--|--|--|
|       |  |  |  | (v) Number of engagements conducted by NSAs.   | information sharing.   |
| S6.   | Corruption-free political electoral process management strengthened. | (i) Credible political candidates.  (ii) Legitimate and trusted election process  (iii) Improved harmony during election period. | (i) Percentage of election petitions.  (ii) Percentage of Voters turnout.  (iii) Percentage of spoilt votes. | <ul> <li>(i) Number of voters' awareness campaigns.</li> <li>(ii) Number of civic education programmes.</li> <li>(iii) Eligible voters' education programmes.</li> </ul> | <ul> <li>(i) Prepare and conduct civic education programmes on credible election process to the public.</li> <li>(ii) Prepare and conduct voters' awareness campaign programmes on credible political election process.</li> <li>(iii) Prepare and conduct programmes for eligible voters' education on credible election process.</li> <li>(iv) Develop and legally enforce shared Code of Ethics among political parties.</li> <li>(v) Facilitate political parties to sign to the CoE.</li> <li>(vi) Develop integrity guidelines for parties' screening process.</li> <li>(vii) Widening participation of political members in political parties' election process.</li> <li>(viii) Undertake special studies on corruption in political electoral processes.</li> <li>(ix) Undertake annual forums for political parties to deliberate on anticorruption initiatives and integrity promotion in the country.</li> </ul> |

# 4.3 NACSAP IV MEL Plan, Action Plans and Reporting

Implementation of the NACSAP IV will be guided by the MEL plan (Annex II), a matrix consisting of, among other things, indicators to provide guidance to stakeholders on the implementation of NACSAP IV activities. Generally, the MEL Matrix consists of indicators, indicator definition, baseline values, indicator targets, data sources, indicator reporting frequencies and responsible institutions for data collection, analysis, and reporting. Also, this plan comprises of outcome and output indicators to be tracked and reported on quarterly, annual, and bi-annual basis.

The State Actors (MDAs, RSs and LGAs) and NSAs will develop and streamline the anti-corruption initiatives with their respective annual action plans in-line with the NACSAP IV MEL plan. The format for action plan shall consist of overarching objective, specific objectives, desired outcomes, targets, key activities, time frame, and responsible entities/persons. The overall NACSAP IV Implementation Plan for guiding institutions to develop their respective actions plans is shown in **Annex** VI.

Implementation reports will be submitted to the CS, POSH. Hence, at national level the CS through the GGRD will coordinate the MEL functions while at institutional level (MDAs, RS, LGAs and NSAs) this responsibility will rest with heads of institutions through Special NACSAP IV Management

Committees. An electronic or digitized reporting tool will be used to allow for real-time access and consolidation of the reports by the POSH (GGRD). The output indicators will be reported on quarterly and annual basis, while the outcome indicators will be tracked and reported through conducting adhoc studies, evaluations at the mid-term and end-term of strategy implementation to be conducted by an independent evaluator.

# 4.3.1 Reporting Mechanisms

# (a) Quarterly Progress Reports

The quarterly reports from implementers (MDAs, RSs and LGAs) will be prepared and submitted to CS. For NSAs, reports shall be submitted to regulatory Authorities who will submit consolidated report to CS. The reports will inform where and what kind of anti-corruption activities were delivered in the past three months in line with MEL plan. It will also assist stakeholders in identifying gaps and thus better preparing forthcoming plans. The reporting forms are presented as **Annex III, IV, and V** for this strategy, and they are of three types: Form 5.1 for State Actors (with exception of WOIs); Form 5.2 for WOIs and Form 5.3 for NSAs respectively.

# (b) Annual Progress Report

NACSAP IV annual progress reporting, using a digitized format, will provide a comprehensive overview of the progress

and outcomes of the collective efforts by stakeholders of the implementation of the strategy. The report will be broadfocused and cover key result areas defined in the MEL plan. It will be based on reporting of all core NACSAP IV indicators and other relevant information provided by the MEL plan.

# (c) Outcome Report

The report will be prepared during the mid or end of term evaluation of the outcome indicators as identified in the MEL plan and approved by the CS for a wider dissemination. Further, stakeholders will undertake their own sector evaluations when necessary, whose findings can be used to inform reviews of NACSAP IV, and respective reports shall be used for the purpose of their original design as enshrined in their terms of reference.

# CHAPTER FIVE INSTITUTIONAL ARRANGEMENTS AND RESPONSIBILITIES

#### 5.1 Introduction

NACSAP IV implementation arrangement will be a multi-level entailing coordination at national, institutional level and local government authorities. In all levels, there will be internal arrangements for coordination of implementation of the Strategy.

#### 5.2 National Level

# **5.2.1 National Steering Committee**

The National Steering Committee (NSC) will oversee NACSAP IV implementation. Members of NSC shall include Permanent Secretary- responsible for policy and coordination; Permanent Secretaries responsible for public service management and good governance and regional administration and local government; Judicial Court Administrator; Deputy Attorney General (DAG); Co-Chair of Tanzania National Business Council (TNBC); and representatives from Tanzania Episcopal Conference (TEC), Baraza Kuu la Waislamu Tanzania (BAKWATA) and Christian Council of Tanzania (CCT). The CS will chair the NSC while the PS-POSH will be the Secretary to the Committee.

The functions of the National Steering Committee shall include:

- (i) Oversee the implementation of the Strategy at all levels and provide necessary directives.
- (ii) Reinforce an information sharing practice on anticorruption initiatives and integrity promotion related issues.
- (iii) Review and deliberate on recommendations from the National Technical Advisory Committee; and
- (iv) Advice the government on policy issues related to anticorruption initiatives and integrity promotion.

# 5.2.2 National Technical Advisory Committee (NTAC)

There shall be a National Technical Advisory Committee chaired by the Permanent Secretary-State House (PS-POSH). Members of the NTAC will be nominated from PCCB, PO-RALG, ES, PO-PSMGG, NPS, Judiciary, Police, PSC, NAOT, PPRA, representative from the OAG and NSAs (including Media and CSOs) and co-opted members for specific tasks. The Secretariat to the Committee shall be the GGRD that will liaise on day-to-day basis with implementing institutions.

The functions of the National Technical Advisory Committee shall be:

- (i) Receive, review, and recommend on the consolidated NACSAP IV Action Plans, quarterly and annual implementation reports.
- (ii) Propose policy issues related to anti-corruption initiatives and integrity promotion.

- (iii) Ensure the existing mechanism for mainstreaming NACSAP IV implementation in National Planning and Budget is enhanced and sustained.
- (iv) Receive, review, deliberate, advise and recommend on NACSAP IV guidelines.
- (v) Propose best practices and mechanisms to promote integrity and anti-corruption initiatives.
- (vi) Serve as a consultative or reference body to NACSAP IV implementing institutions. and
- (i) Ensure national, international, regional obligations related to anti-corruption initiatives are integrated into national development plans and programs.

#### 5.2.3 Good Governance and Reforms Division

- The GGRD shall be the secretariat to the National Steering Committee and the National Technical Advisory Committee and shall be assisted by the Taskforce to:
- (i) Prepare consolidated actions plans, quarterly, and annual implementation reports for the National Technical Advisory Committee;
- (ii) Establish and oversee implementation of Training of Trainers (ToT) on the execution of the Strategy.
- (iii) Oversee training of ICs and Management Committees in State and NSAs' institutions.
- (iv) Provide technical backstopping support for the implementation of the Strategy.
- (v) Provide technical assistance to State and NSAs' institutions on preparations of actions plans, as well as quarterly and annual implementation reports; and

- (vi) Make follow ups on the Public Institutions allocation of Funds on Objective B of MTEF and on the NSAs Annual Action plan for NACSAP IV implementation; and
- (vii) Provide advice to the National Annual Plan and Budget guideline committee of Ministry of Finance on the allocation of funds for the Strategy implementation.

In performing some of these functions there shall be a task force that will constitute Government officials to work under GGRD.

# 5.2.4 Implementation of Strategy at Institutional Level

Within each institution (MDAs, RSs, LGAs and NSAs) there will be two committees i) Special NACSAP IV Management Committee and ii) Integrity Committee. Members of integrity committee will be appointed by the Chief Executive Officer of the respective institution and shall not be less than five.

The CEO will oversee the implementation of NACSAP IV at the institutional level and shall be advised by "Special NACSAP IV Management Committee" whose composition will include heads of Departments and Units. The Chairperson of the IC will be the co-opted member of the Special NACSAP IV Management Committee. The CEO will submit the quarterly progress report to the Chief Secretary.

The Special NACSAP IV committee will have the following functions in the respective institution:

- (i) Ensure existence of functional IC as it is required by MEL plan.
- (ii) Ensure implementation of the Strategy is mainstreamed in annual institutional action plans and budgets by domesticating NACSAP IV specific objectives and their respective interventions into contextual targets and activities of objective B.
- (iii) Develop, approve, and implement an institutional anticorruption policy.
- (iv) Ensure that all staff observe rules and regulations, procedures and enshrined principles related to professional ethics.
- (v) Implement measures to combat all forms of corruption, administration malpractices and unethical actions.
- (vi) Strengthen transparency and accountability in discharging and implementing institutional functions.
- (vii) Establish a system for receiving and dealing with public complaints that observe confidentiality. The public complaints' system will have options for receiving complaints and providing feedback in person or virtually using digital technology.
- (viii) Receive and review quarterly and annual reports from ICs and submit to the CS.

Members of IC shall be five including one from outside the respective institution. Where an institution is large enough, a modality for having extra members will be applied, but the core IC will maintain the same number of members to ensure smooth implementation of the Strategy. The Chairperson and Secretary of the IC shall be appointed by the CEO. Committee members should have attained the status of senior officials with a high integrity personality. The Chairperson and Secretary will serve for the lifetime of the NACSAP IV, but the CEO has the discretion to change the membership of the IC on reasonable grounds as it will be deemed necessary. The Department responsible for Administration and Human Resources Management shall serve as the Secretariat to the IC and facilitate smooth functioning of the IC.

Integrity Committees in each of the NACSAP IV implementing institutions will have the following roles to perform:

- (i) Mapping of areas prone to corruption and develop respective interventions.
- (ii) Articulate institutional responsibilities pertaining to implementation of the Strategy into the actionable plans and report to the management on regular basis.
- (iii) Prepare and submit quarterly and annual reports to Special NACSAP IV Management Committee.
- (iv) Receive, consider, and provide redress to complaints (seven days for ordinary complaints) from within or outside the institution to issues related to violations of ethical practices.
- (v) Prepare and implement capacity building interventions to middle level officials, managers and lower cadres on integrity issues, anti-corruption and good governance.

- (vi) Monitor implementation of induction courses for newly recruited and appointed staff.
- (vii) Inform and advise respective management on the enforcement of the existing laws, rules, and regulations, and
- (viii) Develop and implement NACSAP IV Action Plans.

#### 5.3 Roles and functions of Institutions

# 5.3.1 Ministries, Departments and Agencies (MDAs)

MDAs will execute anti-corruption initiatives and integrity promotion through the organs of implementing NACSAP IV.

# 5.3.2 MDAs Playing the Role of Watchdog and Oversight

The responsibilities of WOIs shall be overseeing, promoting, and enforcing anti-corruption interventions in the implementation of NACSAP IV. WOIs functions will include the following:

- (i) Prepare and conduct contextual capacity building programmes to stakeholders responsible for implementing the strategy.
- (ii) Provide expertise in the preparation of guidelines to be adhered to by all stakeholders responsible for the implementation of the strategy.

- (iii) Provide contextual expertise to the government and other stakeholders on best ways or approaches in the implementation of the Strategy.
- (iv) Provide expertise in national campaigns to raise public awareness, promote national ethics, and implement measures to prevent and combat corruptions in all sectors.
- (v) Provide expertise to facilitate the preparation of a National Ethics Policy.
- (vi) Strengthen the implementation of Whistle-blower and Witness Protection Act, 2015.
- (vii) Collaborate with other national, regional, and international stakeholders in dialogues with regards to exchange of experiences on best ways of implementing the Strategy.
- (viii) Participate in the undertaking of regular monitoring, evaluation and learning exercises on the implementation of the Strategy.

# 5.3.3 MDAs Responsible for Regulating NSAs

Non State Actors will be required to report to their respective government regulatory and supervisory authorities. The authorities will also coordinate the involvement of the NSA in the implementation of NACSAP IV. Some of the responsibilities of the NSAs which will be coordinated through regulatory and supervisory authorities include:

- (i) Establishment of ICs or similar organs existing in public sector institutions
- (ii) Preparation of Action Plan for the implementation of NACSAP IV.
- (iii) Implementation of the Integrity Pledge.
- (iv) Ensuring that NSAs comply with anti-bribery management system (ISO 37001).
- (v) Monitor the implementation progress of NACSAP IV by NSAs.

# 5.4 Regional and Local Government Levels

# 5.4.1 Regional Secretariats and Local Government Authorities

At the RS level, there shall be two committees: i) Special NACSAP IV Management Committee, and ii) Integrity Committee to oversee RS, District Commissioner's Office, and Divisional level. The Regional Administrative Secretary (RAS) will be the main implementer of NACSAP IV at the RS and oversee the implementation at LGAs level. The RAS shall be advised by "Special NACSAP IV Management Committee" whose composition will be members of the Management. The Chairperson of the IC will be the co-opted member of the Special NACSAP IV Management Committee.

Regional Administrative Secretary (RAS) shall appoint five members to form RS Integrity Committee, amongst them will be Chairperson and Secretary. Among appointed members, one shall come from another institution. The IC Chairperson shall be the co-opted member of the Special NACSAP IV RS Management Committee. The Department responsible for Administration and Human Resources Management shall be a Secretariat of the Committees and there shall be a focal person of the IC in every DCs offices.

At the Council level, there will be an IC to oversee the Council's and Ward's Offices. The Council Director will appoint Chairperson, Secretary and Members of IC of Council and Wards. With the exception of the ward IC members, one of the members of the Council IC shall be appointed from another public institution. There shall also be a Special NACSAP IV Council's Management Committee. The Special NACSAP IV Council Management Committee will receive and discuss the implementation reports submitted by Integrity Committee of the respective Council and Wards.

At Ward level, there shall be an IC to oversee integrity and anti-corruption measures and shall submit/reports (with inputs from village/mtaa) to the respective IC of the Council. Chair Person, Secretary and Members of the IC at ward level will be appointed from representative institutions at the ward level.

# **Functions of Regional Secretariats**

(i) Ensure Local Government Authorities prepares and submits quarterly NACSAP IV implementation reports to the Regional Administrative Secretary;`

- (ii) Ensure mid-year and annual NACSAP IV implementation reports are submitted to the Regional Consultative Committee (RCC);
- (iii) Ensure existence of functional RS and LGAs Integrity and Special NACSAP IV Management Committees;
- (iv) Prepare and submit a consolidated quarterly NACSAP IV implementation report of its jurisdiction to the Chief Secretary;
- (v) Ensure implementation of NACSAP IV is mainstreamed in annual RS and LGAs action plans and budgets;
- (vi) Develop, approve, and implement regional anticorruption policy;
- (vii) Ensure that all employees observe laws, rules, regulations, procedures and professional code of ethics;
- (viii) Implement measures to combat all forms of corruption, administration malpractices and unethical conducts;
- (ix) Strengthen transparency and accountability in discharging and implementing RS functions.
- (x) Enhance and establish a system for receiving and dealing with public complaints and provide feedback in person or virtually.
- (xi) Ensure RS and LGAs prepare an operational Client Service Charter (CSC) to assist in improving services delivery to the public.
- (xii) Ensure activities of RS and LGAs are undertaken for the public interest and offer value for money.

- (xiii) Design programmes to enhance public awareness on desired ethical and moral conduct and the required actions to prevent corrupt practices;
- (xiv) Design and implement a Strategy for awareness creation on the evils of corruption through IEC;
- (xv)Mainstream corruption risk assessment findings into RS risk register.

#### **Functions of Local Government Authorities**

- (i) Ensure NACSAP IV implementation reports are submitted to the District Consultative Committee (DCC);
- (ii) Ensure existence of functional LGAs Integrity and Special NACSAP IV Management Committee;
- (iii) Prepare and submit quarterly NACSAP IV progress report to RAS;
- (iv) Ensure implementation of NACSAP IV is mainstreamed in annual LGAs action plans and budgets;
- (v) Develop, approve, and implement council's anticorruption policy;
- (vi) Ensure that all employees observe laws, rules and regulations, procedures and professional ethics code of conduct;
- (vii) Implement measures to combat all forms of corruption, administration malpractices and unethical conducts;
- (viii) Strengthen transparency and accountability in discharging and implementing LGA functions;

- (ix) Enhance and establish a system for receiving and dealing with public complaints and provide feedback in person or virtually;
- (x) Ensure LGAs prepare an operational CSC to assist in improving services delivery to the public.
- (xi) Ensure activities of LGAs are undertaken for the public interest and offer value for money.
- (xii) Design programmes to enhance public awareness on desired ethical and moral conduct and the required actions to prevent corrupt practices;
- (xiii) Design and implement a Strategy for awareness creation on the evils of corruption through IEC;
- (xiv) Mainstream corruption risk assessment findings into LGA findings risk register; and
- (xv)Enforce integrity promotion and anti-corruption initiatives as a permanent agenda in all meetings from village to district level.

#### 5.5 Non-State Actors

Non-State Actors include CSOs, private sector organisations, development partners, political parties and the media all being important players in the implementation of NACSAP IV.

# **5.5.1 The Civil Society Organizations**

Civil Society Organisations include NGOs, FBOs, Professional Associations, CBOs, and Trade Unions. In implementation of NACSAP IV, the role of CSOs will include:

- (i) Establish functional organs to oversee good governance and integrity, like the ICs within public institutions;
- (ii) Collaborate with the Government in the implementation of NACSAP IV;
- (iii) Prepare and implement action plans in their areas of jurisdiction;
- (iv) Participate in dialogues and implement deliberations reached with the Government and other stakeholders;
- (v) Participate in national campaigns to raise awareness and promotion of national ethics and anti-corruption initiatives;
- (vi) Research on critical issues and provide trainings on matters related to prevention of corruption and promotion of integrity and good governance;
- (vii) Participate in the preparation of policies on national ethics and anti-corruption initiatives; and
- (viii) Prepare and submit periodic implementation progress reports to respective government regulatory bodies/institutions.

#### 5.5.2 Private Sector

The private sector will have the following roles to perform in the implementation of NACSAP IV:

(i) Establish functional organs to oversee good governance and integrity, like the ICs within public institutions.

- (ii) Share their experiences on how best to promote ethical conduct and prevention of corrupt practices during their interaction.
- (iii) Mainstream action plans to prevent corruption and promoting ethical conduct in their regular business plans and projects.
- (iv) Prepare and implement a system that promote and nurture ethical practices in conducting businesses.
- (v) Ensure that laws, regulations, and procedures for promoting business ethics are observed and adhered to.
- (vi) Implement articulated international agreements/treaties and guidelines on business ethics.
- (vii) Strengthen cooperation and partnership between the Public Sector and the Private Sector in the anti-corruption initiatives.
- (viii) Participate in dialogues and implement deliberations reached with the Government and other stakeholders.

#### 5.5.3 Political Parties

Political Parties will be required to report to the Registrar of Political parties on Strategy implementation. They will have the following roles in the implementation of NACSAP IV

- (i) Political parties shall be required to establish organs to oversee good governance and integrity, like the ICs within public institutions;
- (ii) Ensure that members and party leadership adhere to political parties and election laws;

- (iii) Build the capacity of party members and the society at large on how to prevent corruption practices and unethical behaviour;
- (iv) Ensure transparency and ethical conduct in internal election to promote and strengthen democracy;
- (v) Strengthen ethical conduct among members of all political parties;
- (vi) Mainstream anti-corruption measures in parties' constitutions and election manifestos; and
- (vii) Participate in developing and Signing of mutual agreement on minimal requirements of a shared CoE among political parties.

#### 5.5.4 The Media

The media will have the responsibility to ensure effective implementation of NACSAP IV by doing the following:

- (i) Media houses shall be required to establish organs to oversee good governance and integrity, like the ICs within public institutions.
- (ii) Observe professional media ethics and sanction those who violate.
- (iii) Promote national ethics and values.
- (iv) Build the capacity of media practitioners on professional code of ethics and Good Governance.
- (v) Participate in awareness creation campaigns.

- (vi) Promote investigative journalism as an effective approach to uncover corruption and other fraudulent acts.
- (vii) Enhance effective communication of anti-corruption initiatives to the public.
- (viii) Participate in developing IEC strategy for anti-corruption and integrity issues.

# 5.5.5 Development Partners

Development Partners (DPs) are aware of the international requirements on the fight against corruption globally, and the fact that the matter is also enshrined in the International Pronouncement. For that reason, DPs are expected to facilitate the following:

- (i) Articulate the implementation of NACSAP IV and assist in technical and financial resource mobilization.
- (ii) Participate in debates involving Government and other stakeholders during implementation of NACSAP IV.
- (iii) Participate in dialogues with the Government on integrity and anti-corruption initiatives.
- (iv) Participate in national campaigns to raise awareness and promote embracing of national ethics and anti-corruption initiatives.
- (v) Participate in the processes for preparing policies on national ethics and anti-corruption initiatives.

#### **CHAPTER SIX**

#### 6.1 Introduction

Corruption practices and related consequences are among the main causes of the multifaceted ethical and socio-economic crisis in Tanzania. Such practices threaten the proper functioning of politics, social cohesion, and national development. The current situation requires collaborative efforts among stakeholders through the implementation of a well- structured, transparent, and integrated national anti-corruption strategy.

This guideline is intended to assist various stakeholders in the implementation of NACSAP IV. **Table 6.1** presents various tools for the implementation of the strategy.

**Table 6.1: NACSAP IV Implementation Tools** 

| S/No | Tools                     | Responsible Stakeholders |
|------|---------------------------|--------------------------|
|      |                           |                          |
| 1.   | Action Plan               | Responsible stakeholders |
| 2.   | Integrity Committees (IC) | Responsible stakeholders |
| 3.   | NACSAP Management         | Institutional level      |
|      | Committee                 |                          |
| 4.   | National Advisory         | Chief Secretary          |
|      | Committee                 |                          |
| 5.   | National Steering         | Chief Secretary          |
|      | Committee                 | -                        |
| 6.   | Monitoring and Evaluation | Responsible stakeholders |
|      | Plan                      |                          |

| 8. Reporting-Using TFN 960 B Law Enforcing Agencies (WOIs) | 7. | Reporting-Using TFN 960 A | State Actors            |
|--|----|---------------------------|-------------------------|
|  | 8. | Reporting-Using TFN 960 B |                         |
| 9. Reporting-Using TFN 960 C   Non-State Actors (NSAs)     | 9. | Reporting-Using TFN 960 C | Non-State Actors (NSAs) |

#### 6.2 Action Plans

Public institutions (MDAs, RSs and LGAs) will develop their respective action plans and/or anti-corruption approaches in their own context for implementation of NACSAP IV. The Non-State Actors (NSAs), on the other hand, are required to develop and implement the same in their respective areas of jurisdiction. In so doing, reference should be made to the NACSAP IV, institutional core functions and mandates and provided formats. The action plans by public institutions and NSAs must be endorsed by respective committees.

The format for action plan shall consist of overarching strategic objectives outcomes, targets, indicators, interventions, time frame, and responsible actors. The overall NACSAP IV Action Plan template is shown in **Table 6.2**. The template will guide institutions to develop their respective actions plans as shown in **Appendix III**.

**Table 6.2: Action Plan Template** 

| Strategic<br>Objectives<br>Outcomes | Targets | Target<br>Indicators | Interventions | Timeframe | Lead<br>Actors |
|-------------------------------------|---------|----------------------|---------------|-----------|----------------|
|                                     |         |                      |               |           |                |
|                                     |         |                      |               |           |                |
|                                     |         |                      |               |           |                |
|                                     |         |                      |               |           |                |
|                                     |         |                      |               |           |                |
|                                     |         |                      |               |           |                |

# 6.3 Monitoring, Evaluation and Learning Plan

The monitoring plan will consist of indicators, indicator description, baseline values, indicator targets values, data collection and methods of analysis, indicator reporting frequencies and responsible persons for data collection, analysis, and reporting. This plan will comprise indicators which will be tracked on quarterly and reported on annual basis. **Table 6.3** is a general monitoring plan or format while **Annex II** present the specific monitoring plan with required information, proposed data sources and responsible institutions for collecting such data.

Table 6.3: General Monitoring Plan and Template

| Indicator and its | Baseli | ne    |    | Data C<br>Analysis | ollection a  | Frequency of Reporting | Responsibil-<br>ity for Data |  |  |
|-------------------|--------|-------|----|--------------------|--|------------------------|------------------------------|--|--|
| description       | Data   | Value | Y1 | Data<br>Sources    | Data Fre- Means Collection quency of Instru- of Data Veri- ment and Collec- ficatio Methods tion n |                        | Collection                   |  |  |
|                   |        |       |    |                    |  |                        |                              |  |  |
|                   |        |       |    |                    |  |                        |                              |  |  |
|                   |        |       |    |                    |  |                        |                              |  |  |
|                   |        |       |    |                    |  |                        |                              |  |  |
|                   |        |       |    |                    |  |                        |                              |  |  |

The evaluation plan will consist of the evaluation studies to be conducted during the implementation of NACSAP IV including the description of each study, evaluation questions, methodology, timeframe, and the responsible institutions.

In measuring the implementation performance of NACSAP IV, the proposed set of indicators will be sourced from existing good governance and anti-corruption studies. A combination of perception-based and quantitative indicators will be used for comparative purposes to facilitate objective interpretations of the findings. For the perception-based indicators, the main sources of data will be three surveys namely General Public Impact Survey (GPIS), Public Complaints Tracking System (PCTS) and NACSAP IV Outcomes Survey (OS) including Citizens' and Business and Political Parties' Surveys. Surveys will have a frequency of five years.

Evaluation studies will provide objective evidence of whether the interventions and targets achieved have led to the achievement of the outcomes as envisioned in the strategy. The evaluation plan matrix is as presented in **Table 6.4**.

**Table 6.4: Evaluation Plan Template** 

| S/No. | Evaluation<br>Study | Description | Evaluation Study<br>Questions | Methodology | Timeframe | Responsible Institutions |
|-------|---------------------|-------------|-------------------------------|-------------|-----------|--------------------------|
|       |                     |             |                               |             |           |                          |
|       |                     |             |                               |             |           |                          |
|       |                     |             |                               |             |           |                          |
|       |                     |             |                               |             |           |                          |
|       |                     |             |                               |             |           |                          |

# **6.4 Report Submission to POSH**

There is a reporting plan which involves preparations of various reports by NACSAP IV implementers on quarterly, annually or on demand basis as may be required from time to time. The reports shall be submitted to CS -POSH and feedback be provided.

# CHAPTER SEVEN NACSAP IV COMMUNICATION PLAN

## 7.1 Introduction

Among the lesson learnt and drawn from the experiences of implementing NACSAP III was to improve aspects of communication among implementers of the strategy and between the implementers and the public. Consequently, NACSAP IV will have effective communication strategy to be jointly owned by all key stakeholders under the leadership of WOIs and coordination of GGRD.

# 7.2 Key Elements of the Communication Strategy

The NACSAP IV communication strategy will be used as a key instrument for ensuring all stakeholders are kept informed. The first and most essential element is agreeing on the overall or main goal of the communication strategy, identifying all the key stakeholders and arranging them in groups of stakeholders with common interests; creating contents of compelling messages to be communicated to the identified audience of stakeholders; picking the right communication platforms; and Establishing feedback mechanism.

# 7.3 Main and Specific Objectives of the Communication Strategy

# 7.3.1 Main Objective

The main objective of the communication strategy is to raise awareness aimed at changing Tanzanian's behaviour by embracing the goals of the NACSAP IV that intended ultimate impact is to build an ethical and morally upright society with people and institutions committed to promoting good governance and abhorring corruption.

# 7.3.2 Specific Objectives

- (i) Raise awareness on the main components of the Strategy (NACSAP IV) and the responsible institutions.
- (ii) Code of ethical conduct disseminated among stakeholders.
- (iii) Morally upright and ethical society built through public education on their role at family and school levels.
- (iv) Share with the public evidence-based achievements made in the implementation of NACSAP IV by WOIs and other stakeholders.
- (v) Publicise outcomes from rewards and sanctions system implemented by different establishments.
- (vi) Share with the public deliberations and resolutions made in different national, regional, and international forums on good governance, ethics, and fight against corruption.

# 7.4 Main Players in the Communication Strategy

# 7.4.1 Main Initiators and Drivers of the Communication Strategy

The GGRD will coordinate state and non-state actor's information sharing. Each of the stakeholders will be obliged to prepare periodic routine reports and special reports as required in the MEL strategy. Each participating institution shall be obliged to ensure that the public is aware of the NACSAP IV and conduct shared and own specific messages intended to change mindset of Tanzanians to abhor corruption and cultivate desirable moral and ethical behaviour.

# 7.4.2 Target Audience of the Communication Strategy

Each of the designed communication message will have its primary and secondary audience, depending on the contents. For example, the primary audience for messages meant to encourage improved service delivery by health services in hospitals and dispensaries will be staff working in those facilities. On the other hand, Chief Executive Officers of Public and NSAs institutions will be the primary audience for messages condemning the culture of offering bribes or kickprocuring/tendering processes influence the conducted by public institutions. In the political arena, messages to discourage corrupt practices during elections may be designed to target both the aspiring candidates and the voters as primary audience, while PCCB and election supervising officers will be secondary audience.

## 7.5 Communication Approaches and Platforms

For the purpose of this communication strategy, the following appraoches and platforms or vehicles to convey the messages are proposed:

- (i) The use of popular version (in Swahili and English) of NACSAP IV for the targeted audiences.
- (ii) Prepare special curricula or packaged messages for (a) moulding the behavour of children from very early ages at homes, schools and colleges, and religious centres offering childhood religeous training (b) changing and moderating adults' behaviour to abhour corruption and cherish ethical behavour through special sessions at workplace (as part of induction trainings and regular seminars), adult worship sermons (c) in public transport (buses, trains, ferries/ships, seaports, airports and train/bus stops/stations).
- (iii) Adopting a common annual calendar for conducting promotional "Good Governance and Anti-Corruption" events at district, regional, and national levels with the purpose of creating awareness of the campaign to promote good governance, ethical behaviour and abhor corruption.
- (iv) Enhance the visibility of Tanzanians awarded for being champions in the fight against corruption and in promoting good governance and ethical behavour.

- (v) Encourage Tanzanians to expose behaviour that promote corruption and undermine good governace and ethical behavour.
- (vi) Creating awareness among Tanzanians on Whistleblowers Protection Act.
- (vii) The public to cherish the good work of journalists to expose corruption and systems that undermine good governance and ethical behaviour.
- (viii) Adopting a common slogan which is written as a signature to all official email addresses of lead ministry staff.
- (ix) Conduct regular press briefings to share information on emerging corruption dynamics.

Platforms for coveying messages may include Quarterly and Annual Reports; Institutional Websites and a Dedicated Website on Good Governance, Ethics and Anticorruption Campaigns; the use of advertisements in different formats such as television, radio, newspapers, social media, billboards, portals to share corruption and good governance information, social media and social marketing; theatre arts: music, drama, movies; promotional events at district, regional, and national levels with the purpose of creating awareness to promote good governance, ethical behaviour and abhor corruption; special convened workshops and seminars dedicated to matters of Good Governance, Ethics and the fight against corruption. Some of them are further elaborate below:

- (i) *Print media:* These are newspapers, newsletters, brochures, flyers, and posters. These are used to disseminate messages for the target audiences who can read and write. Print media may also include pictorial presentations for target audiences that cannot read but can follow a story in pictures and diagrams.
- (ii) Radio, Television and Mobile Telephone: They have the capacity to reach large audiences at once. They have the power to disseminate news stories, documentaries and talk shows to people who cannot read and write. The focus is the community who are the producers, and policy makers who provide policy direction to communities.
- (iii) Social media: These are new forms of media channels. They can be used to create and facilitate activities of social communities, social publishing, social entertainment, and social commerce. There are several platforms such as facebook, twitter, YouTube, blogs, LinkedIn, Flickr, websites, web portals, e-mail alerts, e-newsletters, intranet, mobile short message/messaging services, and Multimedia.
- (iv) *Media events*: These include press conferences, media advertising and press releases used to brief journalists on information that the audiences need to know and act.

- (v) *Public events:* These include meetings, workshops, seminars, and tele/video conferences, shows, and national and international trade fairs. They can be used for sharing information with specific group of audience.
- (vi) *Theatre Arts:* Include special messages delivered in popular songs, drama, and movies.

## 7.6 Communication Plan

The Communication Plan (CP), as presented in **Table 7.1**, will consist of identified information to be shared, sources of such information, target audience of the information package, timing of dissemination, and main vehicle for dissemination.

**Table 7.1:** Communication Plan

| Table 7.1:   | Communication   |   |  |  |   |
|--|---|---|--|--|---|
| Package of   | Main  | Routine of                              | Intended A   |  | Lead  |
| Information  | Contents  | Dispatch                                | Primary  | Secondary  | Institutions  |
| Strategy and<br>Workplan<br>Progress<br>Reports.                       | Status in attaining work plan targets.  | Quarterly.                              | Internal governance/ reporting system.   | Public when published  | POSH and<br>WOIs.   |
| Special surveys<br>on state of<br>corruption.                          | Public perceptions on state of governance and corruption in the public sector.  | Every 5 years.                          | Public<br>Institutions   | The public at large.   | WOIs (e.g., PCCB).  |
|  | Public perceptions on state of governance and corruption in the private sector and CSOs.  | Every 5 years.                          | Private sector   | The public at large. Registrar of NGOs- Ministry of Community Development Gender Women and Special Groups (MCDGWSG); Registrar of Societies- Ministry of Home Affairs (MoHA) | TPSF, NGO<br>Umbrella<br>Organizations.   |
| Special Curriculum for Ethical Character Moulding of Young Tanzanians. | Simple character-building messages to cherish morally upright acts in daily life such as merits of telling the truth, consequences of evils such as stealing, lying, being fair to others, helping others, etc. | Routinely used from age 4 until age 18. | Family Units, Day-care centres/Nursery classes, Pre- primary classes, primary and secondary school classes; faith-based centres. | Parents, secular education religious education teachers, media house managers.   | Ministries responsible for Basic Education and Culture.  Ministry responsible for children- (MCDGWSG)  Ministry responsible for youths- Prime Minister's Office (labor Youth Employment and Persons with Disabilities). |
| Special<br>Programmes  | Mandatory<br>training of all  | Routinely undertaken                    | All State Actors and private   | Non State<br>Actors  | WOIs under the POSH.  |

| Package of   | Main  | Routine of  | Intended A   | Audience                                   | Lead   |
|--|---|---|--|--|--|
| Information  | Contents  | Dispatch  | Primary  | Secondary                                  | Institutions   |
| for Leadership<br>Mentoring and<br>Coaching on<br>Ethical Code of<br>Conduct<br>(ECoC).                          | leaders on good governance principles, ECoC and avoiding of conflict of interest  | starting from<br>the day of<br>appointment<br>to positions<br>of leadership   | sector<br>companies.   |  |  |
| Special Programmes for Influencing Public Character to Abhor Corruption and Promote Moral and Ethical Behaviour. | Popular form of messages for raising awareness and educating the public on the desired ethical behaviour, good governance principles and fight against corruption   | Throughout  | Public at large  | Public at large                            | WOIs under<br>the POSH                               |
| Special Programme for Ethical and Moral Conduct in Grooming and Selecting Political Leaders.                     | Basic requirements to be adopted in each of the political parties to include in their constitutions and regulations to ensure that they groom and promote leaders who subscribe to principles of leadership ECoC, good governance and abhor corruption. | Continuous process, but stricter during internal election process within the parties and in contesting with other parties | Leaders of<br>Political Parties.                               | Registrar of Political Parties and the ES. | POSH, ES and<br>Registrar of<br>Political<br>parties |
| Special Messages on Anticorruption and Good Governance for use in Billboards,                                    | Sharp and appealing messages urging different segments of the society   | All the time and in all places.   | The Public in specific sector related to the crafted messages. | The public at large.                       | WOIs under<br>the POSH.                              |

| Package of       | Main           | Routine of | Intended A | Audience  | Lead         |
|------------------|----------------|------------|------------|-----------|--------------|
| Information      | Contents       | Dispatch   | Primary    | Secondary | Institutions |
| Wall Posters,    | and in         |            |            |           |              |
| Fliers, TV       | different      |            |            |           |              |
| screens, mobile  | sector or      |            |            |           |              |
| phones, and      | walks of life, |            |            |           |              |
| national or      | on the         |            |            |           |              |
| community        | importance of  |            |            |           |              |
| transistor radio | ethical        |            |            |           |              |
| sets.            | behavior and   |            |            |           |              |
|                  | shunning       |            |            |           |              |
|                  | corrupt        |            |            |           |              |
|                  | practices.     |            |            |           |              |

.

Annex I: Strength Opportunities Weaknesses and Threats Analysis

| a The emphasis of the Low posticipation of the Association of the Development of the   |
|--|
| a. The emphasis of NACSAP has been on the zero-tolerance policy against corruption. b. Commitment to promoting effective governance. c. Pledge to evolve a pro-active and probusiness government. d. Pledge to promote good corporate good corporate good corporate governance. e. Presence of WOls. f. Presence of training awareness programmes. g. Identification of sectors prone to corruption. h. Presence of the legal and regulatory framework. i. Increasing digitalization in public service delivery. Gommittees for fighting corruption. b. Low capacity of watchdog and Oversight Institutional framework (e.g., establishment of Integrity Committees) for fighting corruption. c. Limited joint b. Low apacity of the National Governance and Corruption Survey and MNACSAPs. b. Information on new corruption patterns and dynamics. c. Widening and strengthening participation of all stakeholders. d. New and emgring areas of corruption. e. Inadequate budget to finance anti-corruption and integrity promotional interventions. f. Capacity and institutionalization weakness in integrity committees. g. Identification of sectors prone to corruption. h. Presence of the legal and regulatory framework. i. Increasing digitalization in public service delivery. j. Growing institutions institutions framework (e.g., establishment of Integrity issues. m. Weak communication plan to facilitate implementation of the strategy. n. Limited joint |

Annex II: NACSAP IV Monitoring, Evaluation and Learning Plan

| INDICATOR          | Indicator Definition    | Baseli<br>ne |        |         | In       | dicator Targ | gets    | O .     |           | Data Source   | Tools for Data<br>Collection | Frequency of<br>Data<br>Collection | Responsible for data collection |
|--------------------|-------------------------|--------------|--------|---------|----------|--------------|---------|---------|-----------|---------------|------------------------------|------------------------------------|---------------------------------|
|                    |                         | ne           | Y1     | Y2      | Y3       | Y4           | Y5      | Y6      | Y7        |               |                              |                                    |                                 |
|                    | CTIVE 1: SOCIETY EMP    | OWERED       | TO PAR | ГІСІРАТ | E IN ANT | -CORRUP      | TION IN | ITIATIV | ES AND PR | OMOTING INT   | EGRITY                       |                                    |                                 |
| 1.1. OUTCOME IN    |                         | T            |        |         | T        |              |         | T .     | ı         | Ι .           | T                            |                                    |                                 |
| 1. Proport         | The proportion of       | 41%          | N/A    | N/A     | 40%      | N/A          | 39%     | N/A     | 38%       | General       | Surveys                      | Mid and End                        | POSH-GGRD,                      |
| ion of citizens    | citizens who have       |              |        |         |          |              |         |         |           | Public Impact | Documentary                  | Term Period                        | PCCB, Research                  |
| subjected to       | experienced or been     |              |        |         |          |              |         |         |           | Survey.       | Reviews                      | Evaluations.                       | Institutions                    |
| corrupt            | subjected to corrupt    |              |        |         |          |              |         |         |           | NACSAP IV     |                              |                                    |                                 |
| transactions/      | transactions or         |              |        |         |          |              |         |         |           | Outcome       |                              |                                    |                                 |
| experiences.       | practices in their      |              |        |         |          |              |         |         |           | Surveys;      |                              |                                    |                                 |
|                    | interactions with State |              |        |         |          |              |         |         |           | NGACS         |                              |                                    |                                 |
|                    | and NSAs officials or   |              |        |         |          |              |         |         |           | Reports;      |                              |                                    |                                 |
|                    | institutions.           |              |        |         |          |              |         |         |           | THDR          |                              |                                    |                                 |
| 2. Citizen         | The proportion of       | 71.4%3       | N/A    | N/A     | 72%      | N/A          | 73%     | N/A     | 74%       | NGACS         | Surveys                      | Annually                           | PCCB, POSH-                     |
| s' perception on   | citizens who rate the   |              |        |         |          |              |         |         |           | report;       | Documentary                  |                                    | GGRD, ES, PO-                   |
| quality-of-service | quality of services     |              |        |         |          |              |         |         |           |               | reviews                      |                                    | PSMGG-DoEM,                     |
| delivery.          | provided by public      |              |        |         |          |              |         |         |           |               |                              |                                    | PO-RALG,                        |
|                    | institutions as         |              |        |         |          |              |         |         |           |               |                              |                                    | Research                        |
|                    | excellent, very good,   |              |        |         |          |              |         |         |           |               |                              |                                    | Institutions.                   |
|                    | good, or poor, based    |              |        |         |          |              |         |         |           |               |                              |                                    |                                 |
|                    | on their personal       |              |        |         |          |              |         |         |           |               |                              |                                    |                                 |
|                    | experiences or          |              |        |         |          |              |         |         |           |               |                              |                                    |                                 |
| 1.2 OUTPUT INDIC   | perceptions.            |              |        |         |          |              |         |         |           |               |                              |                                    |                                 |
|                    |                         | 20           | 1.000  | 1.200   | 1 100    | 1.600        | 1.000   | 2 000   | 2 200     | DCCD 4 1      | D :                          | 0 1                                | DOCH CODD                       |
| 1. Numbe           | The number of           | 38           | 1,000  | 1,200   | 1,400    | 1,600        | 1,800   | 2,000   | 2,200     | PCCB Annual   | Review of                    | Quarterly                          | POSH-GGRD,                      |
| r of awareness     | programmes or           |              |        |         |          |              |         |         |           | Reports/Publ  | Institutional                |                                    | PCCB.                           |
| sessions on ethics | campaigns               |              |        |         |          |              |         |         |           | ic Service    | records.                     |                                    |                                 |
| and integrity.     | implemented by State    |              |        |         |          |              |         |         |           | Commission/   |                              |                                    |                                 |
|                    | Actors and Non State    |              |        |         |          |              |         |         |           | ES/PO-PSM.    |                              |                                    |                                 |
|                    | Actors to raise         |              |        |         |          |              |         |         |           |               |                              |                                    |                                 |
|                    | awareness among         |              |        |         |          |              |         |         |           |               |                              |                                    |                                 |
|                    | citizens on ethics and  |              |        |         |          |              |         |         |           |               |                              |                                    |                                 |
|                    | integrity issues.       |              |        |         |          |              |         |         |           |               |                              |                                    |                                 |
| 2. Numbe           | The total number of     | 8,499        | 10,000 | 9,000   | 8,000    | 7,000        | 6,000   | 5,000   | 4,000     | Public        | Review of                    | Quarterly                          | POSH-GGRD,                      |

<sup>3</sup> Median.

| INDICATOR  | Indicator Definition  | Baseli<br>ne |     |     |     | dicator Targ |       |       |       | Data Source  | Tools for Data<br>Collection           | Frequency of<br>Data<br>Collection | Responsible for data collection                           |
|--|---|--------------|-----|-----|-----|--------------|-------|-------|-------|--|--|------------------------------------|---|
|  |   | lic          | Y1  | Y2  | Y3  | Y4           | Y5    | Y6    | Y7    |  |  |                                    |   |
| r of complaints<br>registered on<br>services<br>delivered. | complaints filed by citizens or users of public services regarding the quality, accessibility, or responsiveness of the services received.  |              |     |     |     |              |       |       |       | Complaints Tracking System (PCTS); Institutions. PCCB Annual Reports/Publ ic Service Commission/ ES/PO- PSM/e- Mrejesho. | Institutional records.                 |                                    | PO-PSMGG-<br>DoEM, BRELA,<br>ES, Research<br>Institutions |
| 3. Numbe r of Media fora on ethics and integrity.          | The number and types of media forums or platforms that are dedicated to promoting ethics and integrity issues to the public, such as talk shows, debates, documentaries, or interviews.                         | 511          | 600 | 700 | 800 | 900          | 1,000 | 1,000 | 1,000 | PCCB Annual<br>Reports/Publ<br>ic Service<br>Commission/<br>ES/PO-<br>PSM/GCU.   | Review of<br>Institutional<br>records. | Quarterly                          | POSH-GGRD,<br>PO-PSMGG-<br>DoEM, ES, MCT.                 |
| 4. Numbe r of IEC material developed and disseminated.     | The number and types of IEC materials produced and disseminated on corruption and integrity issues, such as brochures, posters, leaflets, flyers, banners, billboards, videos, or public service announcements. | 100          | 150 | 200 | 250 | 300          | 350   | 400   | 450   | Institutions.  | Review of<br>Institutional<br>records  | Quarterly                          | POSH-GGRD,<br>PO-PSMGG-<br>DoEM, ES.                      |
| 5. Numbe r of corruption cases reported.                   | Number of corruption<br>cases that have been<br>reported to relevant<br>authorities or anti-  | 48           | 46  | 44  | 42  | 40           | 38    | 36    | 34    | PCCB/NPS/  | Review of Institutional records.       | Quarterly                          |   |

| INDICATOR   | Indicator Definition   | Baseli  |  |  | Inc   | dicator Targ  | gets   |  |  | Data Source                    | Tools for Data<br>Collection      | Frequency of Data Collection | Responsible for data collection   |
|---|--|---|--|--|---|---|--|--|--|--------------------------------|-----------------------------------|------------------------------|---|
|   |  | ne  | Y1   | Y2   | Y3  | Y4  | Y5   | Y6   | Y7   |                                |                                   |                              |   |
|   | corruption agencies within a specific timeframe.   |   |  |  |   |   |  |  |  |                                |                                   |                              |   |
| 6. Numbe r of corruption cases resolved.                                  | Total number of corruption cases that have been resolved or concluded within the specified timeframe.  | 57  | 60   | 60   | 60  | 60  | 60   | 60   | 60   | Judiciary/NP<br>S& PCCB        | Review of Institutional records.  | Quarterly                    | POSH, Judiciary,<br>NPS   |
| 7. Numbe r of administration malpractices and unethical actions reported. | Number of administration malpractices and unethical actions that have been reported within a specific timeframe.   | 586   | 600  | 590  | 580   | 570   | 560  | 550  | 540  | PSC/ES,<br>POPSM,<br>CMA       | Review of Institutional records.  | Quarterly                    | POSH, PSC, ES,<br>CMA   |
|   | CTIVE 2: ACCOUNTAB   | ILITY AN  | D TRANS  | PARENC   | Y ENHAN   | ICED IN ST  | TATE A   | ND NSAs  | ' INSTITU  | TIONS                          |                                   |                              |   |
| 2.1 OUTCOME INI   |  | 1   | ı  | ı  | 1   | ı   |  | ı  | ı  |                                |                                   |                              | T   |
| 1. Citizen s' perception on quality-of-service delivery                   | The level of satisfaction of citizens with the quality of public services they have received with regard to access, timeliness, and quality.   | 71.4  | N/A  | N/A  | 72%   | N/A   | 73%  | N/A  | 74%  | General<br>Citizens'<br>Survey | Surveys<br>Documentary<br>reviews | Annually                     | POSH-GGRD,<br>PCCB, ES, PO-<br>PSMGG-DoEM,<br>PO-RALG,<br>Research<br>Institutions. |
| 2. Externa l audit opinion  | The extent to which the organizations comply with the relevant laws, regulations, and standards in its financial reporting and internal controls, as assessed by the external auditor. | Propor<br>tion of<br>institut<br>ions<br>with<br>an<br>unqual<br>ified<br>audit<br>certific<br>ate:<br>MDAs<br>(94%); | MDAs<br>(94%);<br>LGAs<br>(<br>95.6%)<br>Public<br>enterp<br>rises<br>(96.6% | MDAs<br>(95%);<br>LGAs<br>(<br>96%).<br>Public<br>enterp<br>rises<br>(97%) | MDAs<br>(95%);<br>LGAs (<br>96%).<br>Public<br>enterp<br>rises<br>(97%) | MDAs (95%);<br>LGAs (96%).<br>Public<br>enterpri<br>ses (97%) | MD As (95% ); LGA s ( 96%) . Publ ic enter prise s | MDAs<br>(95%);<br>LGAs<br>(<br>96%).<br>Public<br>enterp<br>rises<br>(97%) | MDAs<br>(95%);<br>LGAs (<br>96%).<br>Public<br>enterpris<br>es (97%) | CAG Reports                    | Documentary<br>reviews            | Annually                     | POSH, MDAs,<br>LGAs   |

| INDICATOR  | Indicator Definition  | Baseli                                   |        |       | In    | dicator Targ | ets   |       |            | Data Source                      | Tools for Data<br>Collection     | Frequency of<br>Data<br>Collection | Responsible for data collection         |
|--|---|--|--------|-------|-------|--------------|-------|-------|------------|----------------------------------|----------------------------------|------------------------------------|---|
|  |   | ne                                       | Y1     | Y2    | Y3    | Y4           | Y5    | Y6    | <b>Y</b> 7 |                                  |                                  |                                    |   |
|  |   | LGAs (95.6%). Public enterprises (96.6%) |        |       |       |              | (97%  |       |            |                                  |                                  |                                    |   |
| 3. Proport ions of institutions with effective Client Service Charter (CSC).                       | The extent to which institutions have implemented and effectively adhered to a Client Service Charter (CSC) that outlines their commitments, standards, and procedures for providing quality services to clients. | N/A                                      | N/A    | N/A   | 60%   | N/A          | N/A   | N/A   | 80%        | NGACS                            | Survey                           | Annually                           | POSH-GGRD,<br>PO-RALG,<br>Institutions. |
| 2.2 OUTPUT INDI  |   |  |        |       |       | •            |       |       | •          |                                  |                                  |                                    |   |
| 1. Numbe<br>r of State and<br>Non-State Actors<br>(NSAs) receiving<br>unqualified audit<br>reports | Number of institutions which comply with the relevant laws, regulations, and standards in its financial reporting and internal controls, as assessed by the external auditor.                                     | a.<br>Public<br>Institut<br>ions<br>204  | 205    | 205   | 205   | 205          | 205   | 205   | 205        | CAG Reports.                     | Documentary reviews              | Annually                           | POSH-GGRD,<br>PCCB, NAOT.               |
|  | exemin addition   | b.<br>Non-<br>State<br>Actors<br>2019    | 2020   | 2030  | 2040  | 2060         | 2080  | 2100  | 2200       | Regulatory<br>Authorities.       | Documentary<br>reviews           | Annually                           |   |
| 2. Numbe r of complaints registered on   | The number of complaints received by the organizations  | 8,499                                    | 10,000 | 9,000 | 8,000 | 7,000        | 6,000 | 5,000 | 4,000      | Public<br>Complaints<br>Tracking | Review of Institutional records. | Quarterly                          | POSH-GGRD,<br>PCCB, PO-<br>PSMGG-DoEM,  |

| INDICATOR   | Indicator Definition  | Baseli        |       |       | In     | dicator Tarş | gets  |       |       | Data Source  | Tools for Data<br>Collection                        | Frequency of Data Collection | Responsible for data collection         |
|---|---|---------------|-------|-------|--------|--------------|-------|-------|-------|--|---|------------------------------|---|
|   |   | ne            | Y1    | Y2    | Y3     | Y4           | Y5    | Y6    | Y7    |  |   |                              |   |
| provided<br>services.   | through its complaints handling mechanisms from its clients or customers regarding the quality, timeliness, or accuracy of the services provided.                         |               |       |       |        |              |       |       |       | System (PCTS); Institutions. PCCB Annual Reports/Publ ic Service Commission/ ES/PO- PSM/e- mrejesho. |   |                              | PO-RALG.                                |
| 3. Numbe<br>r of State and<br>NSAs with<br>effective tools for<br>information<br>sharing. | The types of tools used by the institutions for information sharing, such as websites, social media platforms, mobile applications, newsletters, or public consultations. | 1,000         | 1,100 | 1,100 | 1,1150 | 1,150        | 1,150 | 1,150 | 1,150 | Institutions<br>e-GA   | Institutions' System Audit. Review of e-GA reports. | Quarterly                    | POSH-GGRD, e-GA, PO-RALG.               |
| 4. Numbe r of State and NSAs institutions submitting                                      | Number of institutions which have complied with the requirement for   | Public<br>233 | 400   | 450   | 590    | 590          | 590   | 590   | 590   | Public<br>Institutions,<br>GGRD  | Documentary reviews                                 | Quarterly                    | POSH-GGRD,<br>PO-RALG.                  |
| implementation reports.   | submitting NACSAP<br>IV implementation<br>reports to CS   | NSAs<br>2019  | 2020  | 2030  | 2040   | 2060         | 2080  | 2100  | 2200  | GGRD,<br>Registering<br>Authorities  | Documentary reviews                                 |                              |   |
| 5. Numbe<br>r of State and<br>NSAs with<br>Special  | Number of State and<br>NSAs that have<br>established Special<br>and Integrity   | State<br>590  | 590   | 590   | 590    | 590          | 590   | 590   | 590   | Institutions,<br>GGRD  | GGRD  | Quarterly                    | POSH-GGRD,<br>MDAs, RSs,<br>LGAs, NSAs. |

| INDICATOR  | Indicator Definition   | Baseli                 |               |               | In            | dicator Targ  | ets              |               |               | Data Source   | Tools for Data<br>Collection           | Frequency of  Data  Collection | Responsible for data collection                                      |
|--|--|------------------------|---------------|---------------|---------------|---------------|------------------|---------------|---------------|---|--|--------------------------------|--|
|  |  | ne                     | Y1            | Y2            | Y3            | Y4            | Y5               | Y6            | Y7            |   |  |                                |  |
| Management and Integrity committees.   | committees specifically dedicated to ensuring management and operational integrity within the organization   | NSAs<br>N/A            | 2020          | 2030          | 2040          | 2060          | 2080             | 2100          | 2200          |   |  |                                |  |
| 3.1 OUTCOME INI  | CTIVE 3: WATCHDOG  | AND OVE                | ERSIGHT       | INSTITU       | JTIONS S      | TRENGTHI      | ENED IN          | N UPHOL       | DING INT      | EGRITY AND U  | NDERTAKING ANT                         | I-CORRUPTION :                 | INITIATIVES  |
| 1. Corruption levels.  | The extent to which corruption is perceived to exist in in the country as measured through various indexes and surveys, such as the Corruption Perceptions Index (CPI).            | 38                     | 41            | 42            | 43            | 44            | 45               | 46            | 47            | Transparenc y International Annual Reports. General Citizen's Surveys. Business Environmen t Surveys. | Surveys.<br>Documentary<br>reviews.    | Annually                       | POSH-GGRD, PCCB. MINISTRY RESPONSIBLE FOR PLANNING AND INVESTMENT    |
| 2. Level of integrity in public services.                                      | The analysis of level of integrity in Tanzania public service.   | 75.9%                  | N/A           | N/A           | N/A           | N/A           | 80               | 80            | 80            | Survey<br>GGRD  | Documentary reviews, survey            | Three years interval           | POSH, PO-PSM.  |
| 3. Proport<br>ion of Resources<br>saved from<br>improved WOIs'<br>performance. | Monetary value deterred as compared to resources saved from WOIs operations.   | 81%                    | 82%           | 83%           | 84%           | 85%           | 86%              | 87%           | 87%           | PCCB, MOF,<br>PO-RALG,<br>NAOT  | Public expenditure tracking            | Annually                       | POSH-GGRD,<br>MDAs, RSs,<br>LGAs, NAOT,<br>Research<br>Institutions. |
| 4. Value of assets and resources recovered.                                    | Total value of assets<br>and resources that<br>have been recovered<br>or confiscated because<br>of efforts to combat<br>illegal or corrupt<br>activities within a<br>given period. | TZS<br>1.39<br>billion | TZS<br>1.0 bn | TZS<br>0.9 bn | TZS<br>0.8 bn | TZS 0.7<br>bn | TZS<br>0.6<br>bn | TZS<br>0.5 bn | TZS 0.5<br>bn | PCCB,<br>NPS,JUDICI<br>ARY  | Institutional<br>Documentary<br>review | Annually                       | POSH-GGRD,<br>MDAs, RSs,<br>LGAs, NAOT,<br>Research<br>Institutions  |

| INDICATOR                                     | Indicator Definition  | Baseli<br>ne |     |     | Iı  | ndicator Tar | gets |     |     | Data Source            | Tools for Data<br>Collection | Frequency of<br>Data<br>Collection | Responsible for data collection                               |
|---|---|--------------|-----|-----|-----|--------------|------|-----|-----|------------------------|------------------------------|------------------------------------|---|
|   |   | ne           | Y1  | Y2  | Y3  | Y4           | Y5   | Y6  | Y7  |                        |                              |                                    |   |
| 3.2 OUTPUT INDI                               | CATORS  |              |     | 1   |     |              |      |     |     |                        |                              |                                    |   |
| 1. Numbe r of corruption cases.               | Total number of cases involving corruption that have been reported, within a given period.  | 48           | 46  | 44  | 42  | 40           | 38   | 36  | 34  | PCCB,POSH<br>-GGRD     | Documentary reviews.         | Quarterly                          | POSH-GGRD,<br>PCCB, Judiciary.                                |
| 2. Numbe r of corruption cases.               | Total number of cases involving corruption that have been investigated, within a given period.  | 48           | 46  | 44  | 42  | 40           | 38   | 36  | 34  | PCCB,NPS               | Documentary reviews.         | Quarterly                          | POSH-GGRD,<br>PCCB, Judiciary.                                |
| 3. Numbe r of corruption cases.               | Total number of cases involving corruption that have been prosecuted within a given period.   | 48           | 46  | 44  | 42  | 40           | 38   | 36  | 34  | PCCB,NPS,J<br>udiciary | Documentary reviews.         | Quarterly                          | POSH-GGRD,<br>PCCB, Judiciary.                                |
| 4. Numbe r of ethical misconduct cases.       | Total number of cases from both State and NSAs' sectors involving unethical behavior that have been reported within a given period.     | 586          | 600 | 590 | 580 | 570          | 560  | 550 | 540 | PSC,GGRD,<br>reports   | Documentary reviews.         | Quarterly                          | POSH-GGRD,<br>ES, MDAs, RSs,<br>LGAs, PCCB,<br>Judiciary/DPP. |
| 5. Numbe<br>r of ethical<br>misconduct cases. | Total number of cases from both State and NSAs' sectors involving unethical behavior that have been investigated within a given period. | 586          | 600 | 590 | 580 | 570          | 560  | 550 | 540 | PSC,GGRD,<br>reports   | Documentary reviews.         | Quarterly                          | POSH-GGRD,<br>ES, MDAs, RSs,<br>LGAs, PCCB,<br>Judiciary/DPP. |
| 6. Numbe r of ethical misconduct cases.       | Total number of cases from both State and NSAs' sectors involving unethical behavior that have been addressed within a given period.    | 586          | 600 | 590 | 580 | 570          | 560  | 550 | 540 | PSC,GGRD,<br>reports   | Documentary reviews.         | Quarterly                          | POSH-GGRD,<br>ES, MDAs, RSs,<br>LGAs, PCCB,<br>Judiciary/DPP. |

| INDICATOR   | Indicator Definition   | Baseli      |   |     | In  | dicator Targ | ets |     |     | Data Source  | Tools for Data<br>Collection | Frequency of Data Collection | Responsible for data collection        |
|---|--|-------------|---|-----|-----|--------------|-----|-----|-----|--|------------------------------|------------------------------|--|
|   |  | ne          | Y1  | Y2  | Y3  | Y4           | Y5  | Y6  | Y7  |  |                              |                              |  |
| 7. Numbe r of integrity building systems inspected. | Total number of systems or processes for services delivery that have been inspected within a given period to ensure compliance with anti-corruption and integrity promotion regulations, standards, or best practices. | N/A         | 20  | 20  | 20  | 20           | 20  | 20  | 20  | e-GA, PSC,<br>ES. PCCB,<br>CAG   | Documentary reviews.         | Quarterly                    | POSH-GGRD,<br>PCCB.                    |
| 8. Numbe r of legislations reviewed.                | Total number of laws, regulations, or policies that have been reviewed within a given period to effectively address corruption and promote integrity.  | 7           | 6   | 5   | 5   | 5            | 5   | 5   | 5   | OAG's<br>Chamber<br>records,<br>reports.<br>Parliament<br>records,<br>reports. | Documentary reviews.         | Quarterly                    | POSH-GGRD,<br>AG, PCCB,<br>PARLIAMENT, |
| 9. Numbe<br>r of WOIs staff<br>trained.             | Number of employees within WOIs who have received training on relevant topics related to their oversight functions.  | 761         | 770   | 772 | 775 | 778          | 780 | 790 | 795 | WOIs<br>training<br>records,<br>reports,<br>records.                           | Documentary reviews.         | Quarterly                    | POSH-GGRD,<br>WOIs.                    |
| STRATEGIC OBEJ<br>4.1 OUTCOME INI                   |  | SYSTEMS     | ENHANCED IN STATE AND NON-STATE ACTORS SERVICE DI |     |     |              |     |     |     | LIVERY   |                              |                              |  |
| 1. Proport ions of institutions                     | The proportion of institutions that have embraced ICT to   | Public: 60% | 62%   | 65% | 68% | 70%          | 72% | 74% | 76% | e-GA   | System Audit<br>Reports      | Annually                     | POSH-GGRD<br>Regulatory<br>Authority   |
| adopted the use of ICT in service delivery.         | enhance the<br>efficiency,<br>effectiveness, and<br>accessibility of their   | NSAs<br>N/A |   |     |     |              |     |     |     | Regulatory<br>Authority  | Documentary reviews.         | Annually                     | POSH-GGRD<br>Regulatory<br>Authority   |

| INDICATOR  | Indicator Definition  | Baseli |       |          | In     | dicator Tar | gets     |       |          | Data Source                          | Tools for Data<br>Collection                                | Frequency of  Data  Collection | Responsible for data collection                         |
|--|---|--------|-------|----------|--------|-------------|----------|-------|----------|--------------------------------------|---|--------------------------------|---|
|  |   | ne     | Y1    | Y2       | Y3     | Y4          | Y5       | Y6    | Y7       |                                      |   |                                |   |
|  | services to the public.   |        |       |          |        |             |          |       |          |                                      |   |                                |   |
| 2. Level of data integration within an institution.                              | Data integration involves accessibility of information within an institution.   | 60%    | 62%   | 65%      | 68%    | 70%         | 72%      | 74%   | 76%      | e-GA/NIDA                            | System Audit<br>Reports                                     | Annually                       | POSH-GGRD<br>Regulatory<br>Authority                    |
| 4.2 OUTPUT INDI  | CATORS  |        |       | <u> </u> | 1      |             | <u> </u> | 1     | <u> </u> |                                      |   |                                |   |
| 1. Numbe<br>r of service<br>delivery ICT<br>application<br>systems<br>developed. | Number of digital tools, software, and platforms that are designed to support various functions and processes within an organization.   | N/A    | 590   | 592      | 594    | 596         | 597      | 599   | 600      | Regulatory<br>Authority,<br>CAG      | Institutions' System Audit. Review of e-GA reports          | Quarterly                      | POSH-GGRD, e-GA, PO-RALG.                               |
| 2. Numbe r of institutions with automated services.                              | The total number of State and NSAs' institutions that have implemented digital tools and platforms such as online portals, chatbots, mobile applications, and other digital platforms to enable clients to interact with an organization in a more streamlined and efficient way. | N/A    | 590   | 592      | 594    | 596         | 597      | 599   | 600      | e-GA,<br>Regulatory<br>Institutions. | Institutions' System Audit. Review of e-GA reports.         | Annually                       | POSH-GGRD, e-GA, PO-RALG,<br>Regulatory<br>Institutions |
| 3. Numbe r of information sharing platforms.                                     | Total number of digital platforms or tools such as Webbased collaboration tools, and other digital platforms that enable individuals or organizations to share information and  | 1,000  | 1,100 | 1,100    | 1,1150 | 1,150       | 1,150    | 1,150 | 1,150    | Regulatory<br>Institutions           | Institutions' System Audit. Review of e-GA reports/records. | Quarterly                      | POSH-GGRD, e-GA, PO-RALG.                               |

| INDICATOR  | Indicator Definition   | Baseli   |         |         | In       | dicator Targ | gets   |         |           | Data Source  | Tools for Data<br>Collection                                | Frequency of<br>Data<br>Collection | Responsible for data collection               |
|--|--|----------|---------|---------|----------|--------------|--------|---------|-----------|--|---|------------------------------------|---|
|  |  | ne       | Y1      | Y2      | Y3       | Y4           | Y5     | Y6      | Y7        |  |   |                                    |   |
|  | resources with one another.  |          |         |         |          |              |        |         |           |  |   |                                    |   |
| 4. Numbe r of service delivery ICT systems fully integrated.               | ICT integration involves the synchronization of different ICT systems, for seamless data sharing and communication between systems.  | N/A      | 10      | 10      | 10       | 10           | 10     | 10      | 10        | Institutions.<br>e-GA,<br>Regulatory<br>Authorities  | Institutions' System Audit. Review of e-GA reports/records. | Quarterly                          | POSH-GGRD, e-GA, PO-RALG.                     |
| 5. Numbe r of public institutions adopted the use of e-procurement system. | Number of public institutions that have implemented and actively use electronic management (NeST) and automation of the entire procurement cycle, including requisitioning, sourcing, bidding, contracting, and payment processes. | N/A      | 150     | 150     | 150      | 150          | 150    |         |           | PPRA,<br>GPSA,<br>Institutions   | Procurement System Audit NeST, mapping.                     | Quarterly.                         | POSH-GGRD,<br>PPRA                            |
|  | CTIVE 5: NON-STATE A   | ACTORS A | RE ACTI | VELY EN | IGAGED I | N PROMO      | TING I | NTEGRIT | Y AND SUI | PPORTING AN  | TI-CORRUPTION IN  | ITIATIVES.                         |   |
| 5.1 OUTCOME INI  |  |          | •       | ,       |          |              |        |         |           |  |   |                                    |   |
| 1. Level of integrity  | The degree to which individuals or organizations within a particular context or sector adhere to ethical principles and values, such as honesty, fairness, and accountability.   | 75.9%    | N/A     | N/A     | N/A      | N/A          | 80     | 80      | 80        | Integrity Survey Report for public institutions. General Citizen's Surveys. Political Parties Surveys. | Surveys. Documentary reviews.                               | Interval of<br>three years         | POSH-GGRD,<br>PCCB, Research<br>institutions. |

| INDICATOR   | Indicator Definition  | Baseli |      |      | In   | dicator Targ | gets |      |      | Data Source  | Tools for Data<br>Collection             | Frequency of<br>Data<br>Collection | Responsible for data collection   |
|---|---|--------|------|------|------|--------------|------|------|------|--|--|------------------------------------|---|
|   |   | ne     | Y1   | Y2   | Y3   | Y4           | Y5   | Y6   | Y7   |  |  |                                    |   |
| 2. Level of corruption                                  | The extent to which corruption is perceived to exist in the country as measured through various indexes and surveys, such as the Corruption Perceptions Index (CPI).  | 38     | 41   | 42   | 43   | 44           | 45   | 46   | 47   | Transparenc<br>y<br>International<br>Annual<br>Reports.<br>General<br>Citizen's<br>Surveys,<br>Business<br>Environmen<br>t Survey, | Surveys. Documentary reviews.            | Annually                           | POSH-GGRD,<br>PCCB.   |
| 3. Level of customer satisfaction                       | The extent to which citizens are satisfied with public services provided by State and NSAs sectors.   | 71.4%4 | N/A  | N/A  | 72%  | N/A          | 73%  | N/A  | 74%  | NGACS report, Integrity Survey Report for public institutions, General Citizen's Surveys, e- Mrejesho                              | Surveys. Documentary reviews. e-Mrejesho | Annually                           | POSH-GGRD,<br>PCCB, ES, PO-<br>PSMGG-DoEM,<br>PO-RALG,<br>Research<br>Institutions. |
| 5.2 OUTPUT INDI   | CATORS  | I.     | I.   | ·    | ·    |              | •    |      | 1    | , ,  |  | •                                  |   |
| 1. Numbe<br>r of engagement<br>programmes with<br>NSAs. | Number of programs or initiatives such as consultations, dialogues, partnerships, and joint initiatives that involve collaboration or interaction between government institutions and Non-State Actors (NSAs) | 2019   | 2020 | 2030 | 2040 | 2060         | 2080 | 2100 | 2200 | Regulatory<br>Authorities.   | Documentary<br>reviews                   | Annually                           | POSH-GGRD, Public institutions; NSAs, Regulatory Authorities                        |

<sup>&</sup>lt;sup>4</sup> Median.

| INDICATOR   | Indicator Definition  | Baseli |        |       | In    | dicator Targ | gets  |       |       | Data Source                                   | Tools for Data<br>Collection          | Frequency of Data Collection | Responsible for data collection  |
|---|---|--------|--------|-------|-------|--------------|-------|-------|-------|---|---------------------------------------|------------------------------|--|
|   |   | ne     | Y1     | Y2    | Y3    | Y4           | Y5    | Y6    | Y7    |   |                                       |                              |  |
| 2. Numbe  | within a specific sector or context.  Total number of   | 8,499  | 10,000 | 9,000 | 8,000 | 7,000        | 6,000 | 5,000 | 4,000 | Regulatory                                    | Review of                             | Quarterly                    | POSH-GGRD,   |
| r of complaints<br>on dissatisfaction<br>on provided<br>services. | complaints received<br>by an organization or<br>institution from its<br>customers or clients<br>expressing<br>dissatisfaction with<br>the services provided.                      | 0,499  | 10,000 | 9,000 | 0,000 | 7,000        | 0,000 | 3,000 | 4,000 | Authority,<br>POSH-<br>GGRD, e-<br>Mrejesho   | institutional records.                | Quarterly                    | PO-PSMGG-PO-<br>RALG,<br>Regulatory<br>Authorities                             |
| 3. Numbe r of complaints on unethical issues.                     | Total number of complaints received by an organization from its employees that violate ethical standards or codes of conduct.   | 586    | 600    | 590   | 580   | 570          | 560   | 550   | 540   | GGRD<br>reports,<br>Regulatory<br>Authorities | Review of<br>institutional<br>records | Quarterly                    | POSH-GGRD, PO-PSMGG- DoEM,, Regulatory Authorities, Research Institutions, FCC |
| 4. Numbe r of awareness programmes conducted by NSAs.             | Total number of awareness-raising programs or activities organized and conducted by NSAs to promote ethical behavior and anticorruption values within a community or society.     | N/A    | 5      | 5     | 5     | 10           | 15    | 10    | 5     | POSH-<br>GGRD,<br>Regulatory<br>Authorities   | Documentary reviews.                  | Quarterly                    | POSH-GGRD,<br>Regulatory<br>Authorities .                                      |
| 5. Num ber of engagements conducted with NSAs.                    | Total number of roundtable discussions, workshops, conferences, or public consultations held between government institutions, civil society organizations, private sector actors, | N/A    | 4      | 4     | 4     | 4            | 4     | 4     | 4     | State and<br>NSAs<br>records/rep<br>orts.     | Documentary reviews.                  | Quarterly                    | POSH-GGRD,<br>Regulatory<br>Authorities  |

| INDICATOR                                    | Indicator Definition  | Baseli<br>ne |         |        | In      | dicator Targ | ets   |          |          | Data Source  | Tools for Data<br>Collection  | Frequency of<br>Data<br>Collection | Responsible for data collection |
|--|---|--------------|---------|--------|---------|--------------|-------|----------|----------|--|---|------------------------------------|---------------------------------|
|  |   | iie          | Y1      | Y2     | Y3      | Y4           | Y5    | Y6       | Y7       |  |   |                                    |                                 |
| STRATEGIC OBJE                               | and other stakeholders on issues related to ethics, integrity, and anticorruption efforts.  CTIVE 6: CORRUPTION   | I-FREE PC    | LITICAL | ELECTO | RAL PRO | CESS MAN     | AGEMI | ENT STRI | ENGTHENE | ED.  |   |                                    |                                 |
| 6.1 OUTCOME INI                              | DICATORS  |              |         |        |         |              |       |          |          |  |   |                                    |                                 |
| Percent age of political election petitions. | Proportion of election petitions filed by candidates or voters challenging the outcome of an election on the grounds of irregularities, fraud, or other violations of electoral laws.           | 0.4%         | N/A     | N/A    | 0.4%    | N/A          | N/A   | N/A      | 0.2%     | NEC<br>election<br>petitions<br>reports,<br>Judiciary, | Documentary<br>Review   | After every 5 years                | POSH-GGRD,<br>NEC, PCCB.        |
| 2. Percent age of Voters turn-out.           | The proportion of eligible voters who cast their ballots in an election calculated as the ratio of the number of voters who participated in an election to the total number of eligible voters. | 50.7%        | N/A     | 70%    | N/A     | N/A          | N/A   | N/A      | 90%      | NEC<br>General<br>Election<br>Reports,                 | Documentary<br>Review   | After every 5 years                | POSH-GGRD,<br>NEC.              |
| 3. Percent age of spoilt votes.              | A proportion of<br>ballots that are<br>deemed invalid or<br>spoiled during an<br>election hence<br>rejected by electoral<br>officials.  | 1.7%         | N/A     | 1.6%   | N/A     | N/A          | N/A   | N/A      | 1.5%     | NEC<br>General<br>Election<br>Reports                  | Monitoring and analysis of election results and voter registration records. | After every<br>5years              | POSH-GGRD,<br>NEC,              |
| 6.2. OUTPUT INDI                             |   | 2.057        | N/A     | 4.000  | NT / A  | NT / A       | NI/A  | NT/A     | 4.000    | National   | Danimantan  | A 61                               | POSH-GGRD,                      |
|  | Total number of campaigns or initiatives  | 3,956        | IN/ A   | 4,000  | N/A     | N/A          | N/A   | N/A      | 4,000    | Electoral  | Documentay reviews.   | After every 5<br>years             | NEC.                            |

| INDICATOR   | Indicator Definition   | Baseli<br>ne |     |       | In    | dicator Targ | gets |       |       | Data Source  | Tools for Data<br>Collection | Frequency of<br>Data<br>Collection | Responsible for data collection |
|---|--|--------------|-----|-------|-------|--------------|------|-------|-------|--|------------------------------|------------------------------------|---------------------------------|
|   |  | lic          | Y1  | Y2    | Y3    | Y4           | Y5   | Y6    | Y7    |  |                              |                                    |                                 |
| awareness<br>campaigns                                    | conducted by State and NSAs to increase public awareness and understanding of the electoral process, including voter registration, procedures, and electoral laws and regulations.               |              |     |       |       |              |      |       |       | Commission<br>(NEC), State<br>and NSAs                           |                              |                                    |                                 |
| 2. Number<br>of civic<br>educatio<br>n<br>program<br>mes. | Total number of educational programs or initiatives by State and NSAs aimed at promoting civic education and democratic values among citizens.   | 245          | 300 | 600   | N/A   | N/A          | N/A  | N/A   | 800   | National<br>Electoral<br>Commission<br>(NEC), State<br>and NSAs, | Documentary reviews.         | After every 5 years                | POSH-GGRD,<br>NEC               |
| 3. Eligibl<br>e voters'<br>education<br>programmes.       | The total number of educational programs or initiatives by State and NSAs aimed at educating eligible voters on the voting process, electoral procedures, and voter rights and responsibilities. | 1,000        | N/A | 1,000 | 1,000 | N/A          | N/A  | 1,000 | 1,000 | National<br>Electoral<br>Commission<br>(NEC), State<br>and NSAs, | Documentary reviews.         | After every 5 years                | POSH, NEC                       |

#### **Annex III:**



#### THE UNITED REPUBLIC OF TANZANIA

#### PRESIDENT'S OFFICE STATE HOUSE

### NACSAP IV QUARTELY PERFORMANCE REPORTING FORM

## **INSTRUCTIONS/HINTS:**

- Name of Institution, Sector, respective quarter, region and district shall be in capital letters.
- $\blacksquare$  Apply a tick symbol ( $\sqrt{}$ ) where the answer is "yes or no".
- Use digits where the provided information involves numbers (1,2,3...).
- Quarterly performance reporting form shall be signed by Chief Executive Officer or the Acting Officer of the respective Authority.
- The relevant information shall be filled in boxes provided in respective sections.

| SEC<br>DAT<br>QUA | TOR<br>[E/MONTH/<br>ARTER | YEAR             |                    | •               |                         |                          |          |         |           |     |          |       |      |   |       |    |    |            |    |
|-------------------|---------------------------|------------------|--------------------|-----------------|-------------------------|--------------------------|----------|---------|-----------|-----|----------|-------|------|---|-------|----|----|------------|----|
| REC               | GION:                     |                  | D                  | ISTRICT:        |                         |                          |          |         |           |     |          |       |      |   |       |    |    |            |    |
| A.                | SOCIET                    | Y EMPOWER        | ED TO PARTIC       | IPATE IN A      | NTI-COR                 | RRUPTIC                  | N INI    | TIATIV  | ES AND I  | PRO | MOTING   | INTEG | RITY |   | nnual | Q1 | Q2 | tual<br>Q3 |    |
| 1.                | Numbe                     | er of awarene    | ss sessions con    | ducted on a     | nti-corru               | aption ir                | nitiativ | es and  | integrity | pro | motion:: |       |      | l | arget | QI | Q2 | Qs         | Q4 |
|                   | Sources                   | of financial res | sources used:[ow   | n/external]     |                         |                          |          |         |           |     |          |       |      |   |       |    |    |            |    |
|                   |                           |                  |                    |                 |                         |                          |          |         |           |     |          |       |      |   |       |    |    |            |    |
|                   |                           |                  |                    |                 |                         |                          |          |         |           |     |          |       |      |   |       |    |    |            |    |
| 2.                | Numbei                    | of fora on inte  | ergrity and anti-c | orruption cor   | ducted b                | y types c                | f medi   | a chann | els:      |     |          |       |      |   |       |    |    |            |    |
|                   | Radio                     | TV               | Public meetings    | Social          | media                   | Semina:<br>and<br>worksh | rs (     | Others  | Total     |     |          |       |      |   |       |    |    |            |    |
|                   |                           |                  |                    |                 |                         |                          |          |         |           |     |          |       |      |   |       |    |    |            |    |
| 3.                | Number                    | of IEC materi    | als developed an   | d disseminate   | ed by type              | es of med                | lia chai | nnels:  | 1         |     |          |       |      |   |       |    |    |            |    |
|                   | Radio                     | TV               | Public<br>meetings | Social<br>media | Semina<br>and<br>worksl |                          | Others   | Total   |           |     |          |       |      |   |       |    |    |            |    |
| 4.                |                           | of corruption    | and administrat    | ive malpraction | re cases re             | eported (                | by secto | ors):   |           |     |          |       |      |   |       |    |    |            |    |
| 5.                |                           | of corruption    | and administrat    | ive malpractio  | e cases re              | esolved (s               | sectors) | ):      |           |     |          |       |      |   |       |    |    |            |    |

|  | Administrative measures taken against errant staff for corruption or unethical behaviour during the reference quarter of staff issued with and/warning letters  Number of staff dismissed or retired in the public interest  ACCOUNTABILTY AND TRANSPARENCY ENHANCED IN STATE AND NON-STATE ACTORS  Number of complaints registered on services delivered related to integrity and corruption:  Complaints from within the institution |  |  |  |  |  |  |  |  |  |  |
|--|--|--|--|--|--|--|--|--|--|--|--|
| Others:  |  |  |  |  |  |  |  |  |  |  |  |
| i)   |  |  |  |  |  |  |  |  |  |  |  |
| ii)  |  |  |  |  |  |  |  |  |  |  |  |
| iii)   |  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |
| 6. Administrative measures taken against errant staff for co               | orruption or unethical beha  | aviour during the reference quarter:     |  |  |  |  |  |  |  |  |  |
|  |  | mber of staff referred to Police or PCCB |  |  |  |  |  |  |  |  |  |
|  |  | investigation/prosecution                |  |  |  |  |  |  |  |  |  |
|  | public interest  |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |  |
| B. ACCOUNTABILTY AND TRANSPARENCY ENHANG                                   | CED IN STATE AND NO  | N-STATE ACTORS                           |  |  |  |  |  |  |  |  |  |
| 1. Number of complaints registered on services delivered                   |  |  |  |  |  |  |  |  |  |  |  |
| 1.1 Complaints from within the institution                                 |  |  |  |  |  |  |  |  |  |  |  |
| 1.2 Complaints from within the instution resolved                          |  |  |  |  |  |  |  |  |  |  |  |
| 1.3 Carried foward complaints (from within the institution) from           | om the previous quarter  | resolved                                 |  |  |  |  |  |  |  |  |  |
| $1.4\ \mbox{Complaints}$ from outside the institution. (e.g. Citizens, CSC | Os, Media, Private Sector, I   | Parliament)                              |  |  |  |  |  |  |  |  |  |
| 1.5 Complaints from ouside the institution resolved                        |  |  |  |  |  |  |  |  |  |  |  |
| 1.6 Carried foward complaints (from outside the institution) for           | rom the previous quater re   | esolved                                  |  |  |  |  |  |  |  |  |  |
| 1.7 Nature of complaints registered (As reported in 1.1 -1.6 ab            | ove)   |  |  |  |  |  |  |  |  |  |  |
| Source of Complaints   | Source of Complaints Individual/Institution Types of complaints  |  |  |  |  |  |  |  |  |  |  |
| Complaints from within the institution                                     | Complaints from within the institution Directed to individuals   |  |  |  |  |  |  |  |  |  |  |
|  | Directed to the institution  | on                                       |  |  |  |  |  |  |  |  |  |
| Complaints from outside the institution                                    | Directed to individuals  |  |  |  |  |  |  |  |  |  |  |
|  | Directed to the institution  | on                                       |  |  |  |  |  |  |  |  |  |
| <u>Key:</u>  |  |  |  |  |  |  |  |  |  |  |  |

|                   | es of complaints may include:Unnecessary delay of service ublic resources; abuse of office; unethical behaviour; | ; non-delivery of service; poor c | ustomer care; rent-seeking; misu | se |  |  |   |  |  |  |
|-------------------|--|-----------------------------------|----------------------------------|----|--|--|---|--|--|--|
|                   |  |                                   |                                  |    |  |  | • |  |  |  |
| 2. Existe         | nce of Special NACSAP IV Management Commitee and Ins   | ntegrity Commitee within the In   | nstitution                       |    |  |  |   |  |  |  |
| C.<br>UNDER       | WATCHDOG AND OVERSIGHT INSTITUTIONS<br>TAKING ANTI-CORRUPTION INITIATIVES  | S STRENTHENED IN UP               | HOLDING INTEGRITY AN             | D  |  |  |   |  |  |  |
|                   |  |                                   | Number                           |    |  |  |   |  |  |  |
| 1.                | Number of integrity building systems inspected.  |                                   |                                  | 7  |  |  |   |  |  |  |
| 2.                | Number of training provided by WOIs to NACSA enting institutions.  |                                   |                                  |    |  |  |   |  |  |  |
| 3.                | Number of legislations reviewed.   |                                   |                                  |    |  |  |   |  |  |  |
| 4.                | Number of WOIs staff trained (and areas of training).  | Area 1:                           | Number:                          |    |  |  |   |  |  |  |
|                   |  | Area 2:                           | Number:                          |    |  |  |   |  |  |  |
|                   |  | Area 3:                           | Number:                          |    |  |  |   |  |  |  |
|                   |  | Area 4:                           | Number:                          |    |  |  |   |  |  |  |
| Key:<br>Areas = t | ypes of training received (e.g. investigation, corruption risk   | •                                 |                                  |    |  |  |   |  |  |  |
| D ICT-R           | ASED SYSTEMS ENHANCED IN STATE AND NON-ST  | ATE ACTORS' SERVICE DELI          | VFRY                             |    |  |  |   |  |  |  |
|                   | per of Service Delivery ICT application systems developed  |                                   | LANT                             |    |  |  |   |  |  |  |
| S/N               |  |                                   |                                  |    |  |  |   |  |  |  |
| 1                 |  |                                   |                                  | 71 |  |  |   |  |  |  |

| 2  |                               |                          |   |  |  |  |  |  |  |
|--|-------------------------------|--------------------------|---|--|--|--|--|--|--|
| 3  |                               |                          |   |  |  |  |  |  |  |
| 4  |                               |                          |   |  |  |  |  |  |  |
|  |                               |                          | 1 |  |  |  |  |  |  |
| 2. Number of outomated services:  S/N Type of outomed service    | Date of commencement of the s |                          |   |  |  |  |  |  |  |
| S/N Type of outomed service                                      | Date of commencement of the s | ervice                   |   |  |  |  |  |  |  |
| 2  |                               |                          |   |  |  |  |  |  |  |
| 3  |                               |                          |   |  |  |  |  |  |  |
|  |                               |                          |   |  |  |  |  |  |  |
|  |                               |                          | 1 |  |  |  |  |  |  |
| 3. Number of service delivery ICT system fully integrated by se  | ectors:                       |                          |   |  |  |  |  |  |  |
| S/N Name of the system   | Function(s)                   | Date of commissioning    |   |  |  |  |  |  |  |
|  |                               |                          |   |  |  |  |  |  |  |
| 2  |                               |                          |   |  |  |  |  |  |  |
|  |                               |                          |   |  |  |  |  |  |  |
| 3  |                               |                          |   |  |  |  |  |  |  |
| 4  |                               |                          |   |  |  |  |  |  |  |
|  |                               |                          |   |  |  |  |  |  |  |
|  |                               |                          | 1 |  |  |  |  |  |  |
| 4. Are Adoption and use of e-public procuremet system iadopte    | ed and put in use:            |                          |   |  |  |  |  |  |  |
|  |                               |                          |   |  |  |  |  |  |  |
| Yes  |                               |                          |   |  |  |  |  |  |  |
| No   |                               |                          |   |  |  |  |  |  |  |
| 5. Does the Institution have the existence of ICT feedback syste |                               |                          |   |  |  |  |  |  |  |
|  |                               |                          |   |  |  |  |  |  |  |
| Yes<br>No  |                               |                          |   |  |  |  |  |  |  |
| 140  |                               |                          | 1 |  |  |  |  |  |  |
| E. NON-STATE ACTORS ARE ACTIVELY ENGAGED IN PR                   | OMOTING INTEGRITY IN SU       | PPORTING ANTI-CORRUPTION |   |  |  |  |  |  |  |
| INITIATIVES  |                               |                          |   |  |  |  |  |  |  |
| 1. Number of engagements conducted with NSAs.                    |                               |                          |   |  |  |  |  |  |  |

| Type of engagement   |   | Num   | ber (frequency) | )      |       |   |  |  |  |  |
|--|---|-------|-----------------|--------|-------|---|--|--|--|--|
| Meetings, workshops, seminars, etc                                   |   |       |                 |        |       |   |  |  |  |  |
| Research   |   |       |                 |        |       |   |  |  |  |  |
| Capacity building  |   |       |                 |        |       |   |  |  |  |  |
| Resources' support   |   |       |                 |        |       |   |  |  |  |  |
| Others   |   |       |                 |        |       |   |  |  |  |  |
| F. CORRUPTION FREE POLITICAL I                                       | ELECTORAL MANAGEMEN                                       | T STR | ENGTHENED       |        |       |   |  |  |  |  |
| 1. Number of spoiled votes   |   |       |                 |        |       |   |  |  |  |  |
| Local Government elecetions Councillors Members of Parliaments Total |   |       |                 |        | Total |   |  |  |  |  |
|  |   |       |                 |        |       |   |  |  |  |  |
| 2. Number of voters' awareness campa                                 | aigns on:   |       |                 |        |       | , |  |  |  |  |
| Accountability Tr  | ansparency  | Civic |                 | Others | Total |   |  |  |  |  |
|  |   |       |                 |        |       |   |  |  |  |  |
| 3. Number of Civic Education Program                                 | mes []  |       |                 |        |       |   |  |  |  |  |
| 4. Number of eligible voters' education                              | programmes [ ]  |       |                 |        |       |   |  |  |  |  |
| in Training of engine voters education                               | . Programmes []   |       |                 |        |       |   |  |  |  |  |
| 5. Number of complaints related to corr                              | Number of complaints related to corruption in election [] |       |                 |        |       |   |  |  |  |  |
| 6. Number of primary objections on con                               | Number of primary objections on corruption in election [] |       |                 |        |       |   |  |  |  |  |
| 7. Number of petitions on corruption ir                              | n election []   |       |                 |        |       |   |  |  |  |  |

## 

(Tick as appropriate  $(\sqrt)$  against each objective relevant to your institution)

| S/N | Objective                      | Percentage achievements Vs Plan |                  |                       |                                 |  |
|-----|--------------------------------|---------------------------------|------------------|-----------------------|---------------------------------|--|
| ,   |                                | Very Good (Between 80%-         | Good             | Average (Between 50%- | Unsatisfactory (Between 0%-49%) |  |
|     |                                | 100%)                           | (Between 61-79%) | 60%)                  |                                 |  |
| A   | SOCIETY EMPOWERED TO           |                                 |                  |                       |                                 |  |
|     | PARTICIPATE IN ANTI-CORRUPTION |                                 |                  |                       |                                 |  |
|     | INITIATIVES AND PROMOTING      |                                 |                  |                       |                                 |  |
|     | INTEGRITY                      |                                 |                  |                       |                                 |  |
| В   | ACCOUNTABILTY AND              |                                 |                  |                       |                                 |  |
|     | TRANSPARENCY ENHANCED IN       |                                 |                  |                       |                                 |  |

|                   | STATE AND NON-STATE ACTORS   |                  |                |               |         |     |           |        |        |           |
|-------------------|--|------------------|----------------|---------------|---------|-----|-----------|--------|--------|-----------|
| С                 | WATCHDOG AND OVERSIGHT INSTITUTIONS STRENTHENED IN UPHOLDING INTEGRITY AND UNDERTAKING ANTI-CORRUPTION INITIATIVES |                  |                |               |         |     |           |        |        |           |
| D                 | ICT-BASED SYSTEMS ENHANCED IN<br>STATE AND NON-STATE ACTORS'<br>SERVICES DELIVERY                                  |                  |                |               |         |     |           |        |        |           |
| E                 | NON-STATE ACTORS ARE ACTIVELY ENGAGED IN PROMOTING INTEGRITY IN SUPPORTING ANTI-CORRUPTION INITIATIVES             |                  |                |               |         |     |           |        |        |           |
| F                 | CORRUPTION FREE POLITICAL ELECTORAL MANAGEMENT STRENGTHENED  |                  |                |               |         |     |           |        |        |           |
| Summary           | of explanations for  | Very             | Good           | ,Good,        | Average | and | Unsatisfa | actory | rating | above<br> |
| H: CURRENT (      | QUARTER PLANS: QUARTRE ENDING (MO  | NTH/YEAR)        |                |               |         |     |           |        |        |           |
| List high priorit | y activities of your Institution (Related to the in  | nplementation of | NACSAP IV) for | this quarter: |         |     |           |        |        |           |
| i)                |  |                  |                |               |         |     |           |        |        |           |

| ii)                                |
|------------------------------------|
| iii)                               |
| iv)                                |
| v)                                 |
|                                    |
| Signed by Chief Executive Officer. |
| Name                               |
| Data                               |

TFN. 906 B

Annex IV: REPORTING FORM FOR WATCHDOG AND OVERSIGHT INSTITUTIONS (WOIs).



#### THE UNITED REPUBLIC OF TANZANIA

#### PRESIDENT'S OFFICE STATE HOUSE

### NACSAP IV QUARTELY PERFORMANCE REPORTING FORM

### **INSTRUCTIONS/HINTS:**

- Name of Institution, Sector, respective quarter, region and district shall be in capital letters.
- $\blacksquare$  Apply a tick symbol ( $\sqrt{}$ ) where the answer is "yes or no".
- Use digits where the provided information involves numbers (1,2,3...).
- Quarterly performance reporting form shall be signed by Chief Executive Officer or the Acting Officer of the respective Authority.
- The relevant information shall be filled in boxes provided in respective sections.

| NAME OF INSTITUTION |   |  |
|---------------------|---|--|
| SECTOR              | i |  |
| DATE/MONTH/YEAR     | i |  |
| QUARTER             | l |  |
| REGION: DISTRICT:   |   |  |

1. REPORTING CASES OF BRIBERY, CORRUPTION, FRAUD AND OTHER UNETHICAL CONDUCT BY PUBLIC OFFICIALS

| Sources of Cases  | Category of Official          |        |       | Annual<br>Target | Q1 | Q2 | Q3 | Q4 | Total |
|---|-------------------------------|--------|-------|------------------|----|----|----|----|-------|
|   | Covered by<br>Leadership Code | Others | Total |                  |    |    |    |    |       |
| 1. Identified by the Organization's Staff/ agents.                |                               |        |       |                  |    |    |    |    |       |
| 2. Referred by other Investigative Agencies (PCCB, Police, TRA).  |                               |        |       |                  |    |    |    |    |       |
| 3. Referred by watchdog agencies (CHRAGG, NAOT, ES).              |                               |        |       |                  |    |    |    |    |       |
| 4. Emanated from CAG reports.                                     |                               |        |       |                  |    |    |    |    |       |
| 5. Referred by Employer (Ministry/ Department/Agencies/RSs/LGAs). |                               |        |       |                  |    |    |    |    |       |
| 6. Emanated from informers, whistleblower, and media.             |                               |        |       |                  |    |    |    |    |       |
| 7. Emanated from direct personal visit to the office.             |                               |        |       |                  |    |    |    |    |       |
| 8. Referred by letters (written complaints).                      |                               |        |       |                  |    |    |    |    |       |

#### 2. REPORT ON CASES FOLLOW-UP

| Status of Follow-up  | Category of Official          |       |       | Annual<br>Target | Q1 | Q2 | Q3 | Q4 | Total |
|--|-------------------------------|-------|-------|------------------|----|----|----|----|-------|
|  | Covered by<br>Leadership Code | Other | Total |                  |    |    |    |    |       |
| 1. Investigation File Opened.                                  |                               |       |       |                  |    |    |    |    |       |
| 2. Investigations completed with "No-Case" status              |                               |       |       |                  |    |    |    |    |       |
| 2. Cases referred to DPP.                                      |                               |       |       |                  |    |    |    |    |       |
| 3. Cases lodged to lower Courts (Primary/District-RM's Courts) |                               |       |       |                  |    |    |    |    |       |
| 4. Cases lodged to the High Court-                             |                               |       |       |                  |    |    |    |    |       |
| 5. Cases taken to Court of Appeal.                             |                               |       |       |                  |    |    |    |    |       |
| 6. Cases referred to tribunals.                                |                               |       |       |                  |    |    |    |    |       |

| 7. Cases referred to employer for administrative action. |  |  |  |  |  |  |  |  |  |  |
|--|--|--|--|--|--|--|--|--|--|--|
| 8. Cases completed with acquittal                        |  |  |  |  |  |  |  |  |  |  |
| 9. Cases completed with convictions                      |  |  |  |  |  |  |  |  |  |  |
|  |  |  |  |  |  |  |  |  |  |  |

| 3.  | REMARKS (especially on collaboration received or denied by other public and other agencies) |
|-----|---|
|     |   |
| ••• |   |
| Sig | ned by Chief Executive Officer  |
| Na  | me  |
| Da  | te:   |

#### Annex V:

### REPORTING TEMPLATE FOR NON-STATE ACTORS (NSAs)



### THE UNITED REPUBLIC OF TANZANIA

#### PRESIDENT'S OFFICE STATE HOUSE

### NACSAP IV QUARTELY PERFORMANCE REPORTING FORM

### **INSTRUCTIONS/HINTS:**

- Name of Institution, Sector, respective quarter, region and district shall be in capital letters.
- $\blacksquare$  Apply a tick symbol ( $\sqrt{}$ ) where the answer is "yes or no".
- Use digits where the provided information involves numbers (1,2,3...).
- Quarterly performance reporting form shall be signed by Chief Executive Officer or the Acting Officer of the respective Authority.
- The relevant information shall be filled in boxes provided in respective sections.

| NAME OF INSTITUTION                                |  |
|--|--|
| CATEGORY OF INSTITUTION (CSO/PRIVATE SECTOR/MEDIA) |  |
| REGION:DISTRICT:                                   |  |
| DATE/MONTH/YEAR                                    |  |
| OUARTER  |  |

1. Supportive Systems and Structures for Anti-Corruption Initiatives and Integrity Promotion:

|   | Yes | No | Annual<br>Target | Q1 | Q2 | Q3 | Q4 | Total |
|---|-----|----|------------------|----|----|----|----|-------|
| 1. Does the Institution have the existence of Special NACSAP IV Management and Integrity Committees |     |    |                  |    |    |    |    |       |
| 2. Does the Institution have the existence of ICT feedback systems from service users               |     |    |                  |    |    |    |    |       |
| 3. Does the institution adopted and use of e-public procuremet system                               |     |    |                  |    |    |    |    |       |

## 2. Interventions to Improve Service Delivery and Combat Unethical Conduct:

|  | Number | Annual<br>Target | Q1 | Q2 | Q3 | Q4 | Total |
|--|--------|------------------|----|----|----|----|-------|
| 1. Number of Training on good governance and anti-corruption initiatives |        |                  |    |    |    |    |       |
| undertaken.  |        |                  |    |    |    |    |       |
| 2. Number of Platforms or Fora at various levels involving State and     |        |                  |    |    |    |    |       |
| NSAs.  |        |                  |    |    |    |    |       |
| 3. Number of awareness programmes conducted by NSAs on anti-             |        |                  |    |    |    |    |       |
| corription and intergrity promotion.                                     |        |                  |    |    |    |    |       |
| 4. Number of fora on intergrity and anti-corruption conducted            |        |                  |    |    |    |    |       |
| 5. Number of IEC materials developed and disseminated                    |        |                  |    |    |    |    |       |
| 6. Number of corruption and administrative malpractice cases             |        |                  |    |    |    |    |       |
| reported   |        |                  |    |    |    |    |       |
| 7. Number of corruption and administrative malpractice cases resolved    |        |                  |    |    |    |    |       |
| 8. Administrative measures taken against errant staff for corruption or  |        |                  |    |    |    |    |       |
| unethical behaviour  |        |                  |    |    |    |    |       |
| 9. Number of Service Delivery ICT application systems developed and      |        |                  |    |    |    |    |       |
| operationalized  |        |                  |    |    |    |    |       |
| 10. Number of outomated services   |        |                  |    |    |    |    |       |
| 11. Number of service delivery ICT system fully integrated               |        |                  |    |    |    |    |       |

| 3.                 | Remarks by the Chief Executive Officer |
|--------------------|--|
|                    |  |
|                    |  |
|                    |  |
| Signed by Chief Ex | xecutive Officer                       |

## Annex VI: NACSAP IV ACTION PLAN

# 1. STRATEGIC OBJECTIVE ONE (SO1): SOCIETY EMPOWERED TO PARTICIPATE IN ANTI-CORRUPTION INITIATIVES AND PROMOTING INTEGRITY

| SO1 Outcomes   | Targets  | Target Indicators  | Interventions  | Timeframe  | Lead Actors                        |
|--|--|--|--|------------|------------------------------------|
| (i) Improved level of integrity and aversion to        | Awareness programmes<br>on anti-corruption<br>initiatives and integrity                          | Number of awareness programmes on ethics and integrity.      | Prepare a guideline for stakeholders' engagement on anti-corruption initiatives and promotion of integrity                               | 2023 -2024 | GGRD, WOIs and other stakeholders. |
| corruption (ii) Improved quality of service provision. | promotion conducted throughout the country.  | and milegrity.   | Engage influential leaders (religious, political, traditional, etc.) to play a role in promoting integrity and fight against corruption. | 2023-2030  | GGRD, WOIs and other stakeholders. |
|  |  |  | Engage artists to play a role in promoting integrity and fight against corruption through their works of art.                            | 2023-2030  | GGRD, WOIs and other stakeholders. |
|  |  |  | Establish "Citizens Against Corruption" Forum  | 2024       | GGRD, WOIs and other stakeholders. |
|  |  |  | Undertake Annual Anti-Corruption<br>Forum  | 2023-2024  | GGRD, WOIs and other stakeholders  |
|  | (viii) System for capture and register of citizens' complaints on services received established. | System for capture and register citizens' concerns in place. | Design citizen feedback mechanism for use by service providers.  | 2023-2030  | GGRD, WOIs and other stakeholders. |
|  | (ix) Citizen's training programmes on ethics and integrity conducted.                            | Number of programmes prepared.                               | Prepare and conduct programmes for training of citizens on ethics and integrity.   | 2023-2030  | GGRD, WOIs and other stakeholders. |

| SO1 Outcomes | Targets   | Target Indicators   | Interventions   | Timeframe | Lead Actors                        |
|--------------|---|---|---|-----------|------------------------------------|
|              | (x) Citizen's training programmes on demanding accountability and transparency from service providers | Number of programmes for training citizens to demand accountability | Prepare and conduct training programmes on citizens to demand for accountability and transparency of service providers. | 2023-2030 | GGRD, WOIs and other stakeholders  |
|              | (xi) Citizens'<br>anticorruption forum<br>established   | Number of forums established  | Establish citizens' anti-corruption forum at national, regional, district and ward levels                               | 2023-2030 | GGRD, WOIs and other stakeholders  |
|              | (xii) Media forums on ethics and integrity  | Number of Media forums on ethics and                                | Establish Anti-corruption Forum for Media Houses  | 2023-2030 | GGRD, WOIs and other stakeholders. |
|              | established and operational   | integrity   | Convening of media forum as per agreed timetable  | 2023-2030 | GGRD, WOIs and other stakeholders. |
|              | (xiii) IEC material developed and disseminated to the   | Number of types of IEC material developed                           | Develop and design topical IEC material and messages.   | 2024      | GGRD, WOIs and other stakeholders. |
|              | public throughout<br>NACSAPIV period  |   | Distribute the prepared IEC material and messages   | 2025-2030 | GGRD, WOIs and other stakeholders. |

# 2. STRATEGIC OBJECTIVE TWO (SO2): ACCOUNTABILITY AND TRANSPARENCY PROMOTED IN STATE AND NSAs' INSTITUTIONS

| SO2 Outcomes                   | Targets                         | Target Indicators            | Interventions                         | Timeframe | Lead Actors   |
|--------------------------------|---------------------------------|------------------------------|---------------------------------------|-----------|---------------|
| (i) Improved                   | (i) The proportion of State     | Percent of public            | Strengthen internal control systems   | 2023-2030 | GGRD, WOIs    |
| service                        | institutions receiving          | institutions receiving       | of public institutions                |           | and other     |
| delivery.                      | unqualified audit reports       | unqualified audit reports    |                                       |           | stakeholders. |
| (ii) Enhanced                  | increased.                      |                              |                                       |           |               |
| efficiency in                  | (ii) System for registration of |                              | 1 2                                   | 2023-2030 | GGRD, WOIs    |
| resource use.                  | citizens' complaints on         | NSAs with established        | feedback mechanism.                   |           | and other     |
| (iii) Enhanced adherence to    | provided services               | complaints registration      |                                       |           | stakeholders. |
|                                | strengthened.                   | system                       |                                       |           |               |
| legislations.<br>(iv) Improved |                                 | Number of complaints on      | Analyse data from electronic          | 2023-2030 | GGRD, WOIs    |
| governance of                  |                                 | provided services registered | feedback mechanism.                   |           | and other     |
| institutions.                  |                                 |                              |                                       |           | stakeholders. |
| mstitutions.                   |                                 |                              | Build capacity in use of electronic   | 2023-2030 | GGRD, WOIs    |
|                                |                                 |                              | feedback mechanism.                   |           | and other     |
|                                |                                 |                              |                                       |           | stakeholders. |
|                                | (iii) Effective tools for       | Number of public and NSA     | Installation of information sharing   | 2023-2030 | GGRD, WOIs    |
|                                | information sharing between     | institutions with effective  | systems in public and NSA             |           | and other     |
|                                | public and State and NSA'       | tools for information        | institutions                          |           | stakeholders. |
|                                | institutions in place.          | sharing.                     |                                       |           |               |
|                                |                                 |                              |                                       |           |               |
|                                | (iv) Statutory reporting        | Number of public and NSA     | Enhance internal controls for         | 2023-2030 | GGRD, WOIs    |
|                                | compliance by State and         | institutions submitting      | financial resource management and     |           | and other     |
|                                | NSAs' institutions improved.    | statutory implementation     | accountability in public and NSA      |           | stakeholders. |
|                                |                                 | reports.                     | institutions                          |           |               |
|                                | (v) State and NSAs'             | Number of Public and NSA     | Establishment of ICs and training its | 2023-2030 | GGRD, WOIs    |
|                                | institutions have Integrity     | institutions with Integrity  | members in public and NSA             |           | and other     |
|                                | Committees established and      | Committees                   | institutions                          |           | stakeholders. |
|                                | functional                      |                              |                                       |           |               |

| SO2 Outcomes | Targets                    | Target Indicators | Interventions                     | Timeframe | Lead Actors   |
|--------------|----------------------------|-------------------|-----------------------------------|-----------|---------------|
|              | (vi) Mid-term and end-     | Number of surveys | Undertake citizens' perception    | 2027 and  | GGRD, WOIs    |
|              | term perception surveys on | undertaken        | surveys on improved services by   | 2029/30   | and other     |
|              | quality of services        |                   | service providers                 |           | stakeholders. |
|              | undertaken                 |                   |                                   |           |               |
|              | (vii) Mid-term and end-    | Number of surveys | Undertake citizens' perception    | 2027 and  | GGRD, WOIs    |
|              | term perception surveys on | undertaken        | surveys corruption and governance | 2030      | and other     |
|              | corruption and governance  |                   | undertaken                        |           | stakeholders. |
|              | undertaken                 |                   |                                   |           |               |

# 3. STRATEGIC OBJECTIVE THREE (SO3): WATCHDOG AND OVERSIGHT INSTITUTIONS STRENGTHENED IN UPHOLDING INTEGRITY AND UNDERTAKING ANTI-CORRUPTION INITIATIVES

| SO3 Outcome          | Targets                      | Target Indicators             | Interventions                      | Timeframe | Lead Actors   |
|----------------------|------------------------------|-------------------------------|------------------------------------|-----------|---------------|
| (i) Reduced          | (vii) A National Ethics      | National Ethics Policy        | Prepare National Ethics Policy     | 2023-2024 | GGRD,         |
| corruption           | Policy prepared and          | prepared                      |                                    |           | WOIs and      |
| incidences in        | adopted                      |                               |                                    |           | other         |
| the country.         |                              |                               |                                    |           | stakeholders. |
| (ii) Increased       | (viii) Ability to manage and | Number of Staff with ability  | Facilitate trainings of staff on   | 2023-2030 | GGRD,         |
| Positive             | determine corruption cases   |                               | investigations and case handling   |           | WOIs and      |
| feedback from        | enhanced                     |                               |                                    |           | other         |
| citizens on          |                              |                               |                                    |           | stakeholders. |
| service              |                              | Number of corruption cases    | Proper preparations of cases       | 2023-2030 | GGRD,         |
| delivery.            |                              | determined.                   |                                    |           | WOIs and      |
| (iii) Improved       |                              |                               | Proper analysis of cases           |           | other         |
| WOIs'                |                              |                               |                                    |           | stakeholders. |
| performance on       | (ix) Improved funding for    | Level of budget allocated for | Increase resource mobilization for | 2023-2030 | GGRD,         |
| detection,           | implementation of            | WOIs                          | WOIs to perform their mandates     |           | WOIs and      |
| prevention, and      | workplans and budgets        |                               |                                    |           | other         |
| deterrence.          |                              |                               |                                    |           | stakeholders. |
| (iv) Reduced loss of | (x) Ability to identify and  | Number of Trained Staff       | Facilitate training of staff on    | 2023-2030 | GGRD,         |
| public               | manage ethical misconduct    |                               | handling misconduct cases          |           | WOIs and      |
| resources.           | cases enhanced.              |                               |                                    |           | other         |
|                      |                              | Number of ethical misconduct  | Improve the handling and           |           | stakeholders. |
|                      |                              | cases.                        | determination of ethical cases     |           |               |
|                      | (xi) Volume of resources     | Volume of resources saved     | Tracing and asset recovery.        | 2023-2030 | GGRD,         |
|                      | saved due to prevention      |                               |                                    |           | WOIs and      |
|                      | and winning cases            |                               |                                    |           | other         |
|                      | increased                    |                               |                                    |           | stakeholders. |
|                      |                              |                               | Conduct studies and research       | 2023-2030 | GGRD,         |
|                      |                              |                               |                                    |           | WOIs and      |
|                      |                              |                               |                                    |           | other         |
|                      |                              |                               |                                    |           | stakeholders. |

| SO3 Outcome | Targets                     | Target Indicators             | Interventions  | Timeframe | Lead Actors   |
|-------------|-----------------------------|-------------------------------|--|-----------|---------------|
|             | (xii) Regular inspection of | Number of electronic systems  | Undertake regular inspections of   | 2023-2030 | GGRD,         |
|             | electronic systems          | inspected.                    | electronic systems   |           | WOIs and      |
|             | undertaken.                 |                               |  |           | other         |
|             |                             |                               |  |           | stakeholders. |
|             | (xiii) Infrastructure for   | Number of WOIs with           | Establish infrastructure for improved  | 2023-2030 | GGRD,         |
|             | WOIs improved               | improved infrastructure       | performance of WOIs.   |           | WOIs and      |
|             |                             |                               |  |           | other         |
|             |                             |                               |  |           | stakeholders. |
|             | (xiv) Review of integrity   | Number of legislations        | Review integrity and anticorruption  | 2023-2030 | GGRD,         |
|             | and anticorruption          | reviewed                      | legislations   |           | WOIs and      |
|             | legislations undertaken     |                               |  |           | other         |
|             |                             |                               |  |           | stakeholders. |
|             | (xv)WOIs staff trained.     | Number of WOIs staff trained. | Undertake training of WOI staff  | 2023-2030 | GGRD,         |
|             |                             |                               | , and the second |           | WOIs and      |
|             |                             |                               |  |           | other         |
|             |                             |                               |  |           | stakeholders. |

# 4. STRATEGIC OBJECTIVE FOUR (SO4): ICT-BASED SYSTEMS ENHANCED IN STATE AND NSAs' SECTOR'S SERVICE DELIVERY

| SO4 Outcom      | es Targets              | Target Indicators              | Interventions                        | Timeframe | Lead Actors   |
|-----------------|-------------------------|--------------------------------|--------------------------------------|-----------|---------------|
| (i) Efficient a | nd (i) Service delivery | Number of service delivery ICT | Business process re-engineering to   | 2023-2030 | GGRD, WOIs na |
| effective       | ICT application systems | application systems            | reduce personal contacts in service  |           | wadau wote    |
| service         | developed.              |                                | delivery.                            |           |               |
| delivery.       |                         |                                | Facilitate systems support.          | 2023-2030 | GGRD, WOIs na |
| (ii) Reduced    |                         |                                |                                      |           | wadau wote    |
| personal        | (ii) SA and NSAs        | Number of SA and NSAs          | Facilitate orientation of service    | 2023-2030 | GGRD, WOIs na |
| contact a       | institutions with       | institutions with automated    | providers on ICT applications.       |           | wadau wote    |
| incidence       | automated services      | services.                      |                                      |           |               |
| of              | increased.              |                                |                                      |           |               |
| corruptio       | (iii) Information       | Number of information sharing  | Facilitate the design, review, and   | 2023-2030 | GGRD, WOIs na |
|                 | sharing platforms       | platforms.                     | fill the gap of ICT applications for |           | wadau wote    |
|                 | established.            |                                | facilitating information sharing and |           |               |
|                 |                         |                                | exchange                             |           |               |
|                 | (i) WOIs/MDAs           | Number of ICT systems fully    | Conduct survey on systems            | 2023-2030 | GGRD, WOIs na |
|                 | ICT systems fully       | integrated                     | integration.                         |           | wadau wote    |
|                 | integrated              | _                              |                                      |           |               |

# 5. STRATEGIC OBJECTIVE FIVE (SO5): NON-STATE ACTORS ARE ACTIVELY ENGAGED IN PROMOTING INTEGRITY AND SUPPORTING ANTI-CORRUPTION INITIATIVES

| SO5 Outcomes       | Targets                     | Target Indicators             | Interventions                | Timeframe | Lead Actors   |
|--------------------|-----------------------------|-------------------------------|------------------------------|-----------|---------------|
| (i) Improved level | (vi) Non-State Actors       | Number of programmes for      | Prepare programmes for       | 2023-2024 | GGRD, WOIs    |
| of integrity       | (NSAs) programmes for       | NSA engagement in ant-        | NSAs engagement in           |           | and other     |
| and aversion to    | active engagement in        | corruption initiatives        | anticorruption initiatives   |           | stakeholders. |
| corruption.        | anti-corruption initiatives | developed                     |                              |           |               |
| (ii) Improved      | implemented                 |                               |                              |           |               |
| quality of         | (vii) Awareness             | Number of awareness sessions  | Prepare and conduct          | 2023-2030 | GGRD, WOIs    |
| service            | programmes to NSAs on       | conducted                     | meetings/workshops/semin     |           | and other     |
| provision.         | integrity promotion and     |                               | ars/dialogues by NSAs.       |           | stakeholders. |
| (iii) Improved     | anti-corruption             |                               |                              |           |               |
| information        | conducted                   |                               |                              |           |               |
| sharing            | Review of legal and         | Number of legislations        | Conduct regular review of    | 2023-2030 | GGRD, WOIs    |
|                    | regulatory framework for    | reviewed                      | legal and regulatory         |           | and other     |
|                    | information-sharing         |                               | framework to facilitate      |           | stakeholders. |
|                    | developed                   |                               | information sharing.         |           |               |
|                    | (i) Guidelines for use by   | Number of guidelines for used | Number of guidelines for use | 2023-2024 | GGRD, WOIs    |
|                    | NSAs in anti-corruption     | by NSAs in awareness creation | by NSAs in awareness         |           | and other     |
|                    | capacity building is        | developed                     | creation developed           |           | stakeholders. |
|                    | prepared and adopted        |                               | _                            |           |               |

# 6. STRATEGIC OBJECTIVE SIX (SO6): CORRUPTION-FREE POLITICAL ELECTORAL PROCESS MANAGEMENT STRENGTHENED

| SO6 Outcomes        | Output Targets               | Target Indicators         | Interventions                        | Timeframe | Lead Actors                                      |
|---------------------|------------------------------|---------------------------|--------------------------------------|-----------|--|
| (i) Credible        | (i) A common code of         | Adopted Code of Ethics    | Develop a shared Code of Ethics      | 2023      | PMO (Policy,                                     |
| political           | ethics for political         |                           | to be subscribed by political        |           | Parliament and                                   |
| candidates.         | parties adopted              |                           | parties.                             |           | Coordination),                                   |
| (ii) Legitimate and |                              |                           |                                      |           | Registrar of Political                           |
| trusted election    |                              |                           |                                      |           | Parties, and Political                           |
|                     |                              |                           |                                      | 2022 2024 | Parties  |
| process             |                              |                           | Adopt legislation to enforce         | 2023-2024 | PMO (Policy,                                     |
| (iii) Improved      |                              |                           | shared Code of Ethics among          |           | Parliament and                                   |
| harmony             |                              |                           | political parties.                   |           | Coordination),                                   |
| during election     |                              |                           |                                      |           | Registrar of Political<br>Parties, and Political |
| period.             |                              |                           |                                      |           | Parties.   |
|                     |                              |                           | Facilitate political parties to sign | 2024-2025 | PMO (Policy,                                     |
|                     |                              |                           | to the CoE.                          | 2021 2020 | Parliament and                                   |
|                     |                              |                           |                                      |           | Coordination),                                   |
|                     |                              |                           |                                      |           | Registrar of Political                           |
|                     |                              |                           |                                      |           | Parties, and Political                           |
|                     |                              |                           |                                      |           | Parties  |
|                     | (ii)Integrity guidelines for | Candidate screening       | Develop integrity guidelines for     | 2024-2025 | PMO (Policy,                                     |
|                     | screening political          | Integrity Guideline       | parties' screening process           |           | Parliament and                                   |
|                     | candidates adopted by        |                           |                                      |           | Coordination),                                   |
|                     | political parties            |                           |                                      |           | Registrar of Political                           |
|                     |                              |                           |                                      |           | Parties, and Political                           |
|                     |                              |                           |                                      | 2022 2024 | Parties  |
|                     | (iii) Special study on       | Study Report on Political | Undertake special studies on         | 2023-2024 | PCCB.  |
|                     | corruption in electoral      | Corruption                | corruption in political electoral    |           |  |
|                     | process undertaken           |                           | processes.                           |           |  |
|                     |                              |                           |                                      |           |  |

| SO6 Outcomes | Output Targets       | Target Indicators    | Interventions                    | Timeframe  | Lead Actors         |
|--------------|----------------------|----------------------|----------------------------------|------------|---------------------|
|              | (iv) Civic Education | Number of voters'    | Prepare and conduct civic        | 2024- 2030 | GGRD, WOIs and      |
|              | Programmes on        | awareness campaigns. | education programmes on          |            | other stakeholders. |
|              | election process     |                      | credible election process to the |            |                     |
|              | conducted            |                      | public.                          |            |                     |
|              |                      |                      |                                  |            |                     |
|              |                      |                      | Coordinate implementation of     |            |                     |
|              |                      |                      | civic education programme        |            |                     |